

Thematic paper: Value chains and market access for aquaculture products

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Key messages

1. Aquaculture production and trade has experienced significant development locally, regionally and globally during the last 4 decades. Aquaculture products have become one of the most globalized food commodities. This significant development and globalization have exacerbated concerns over its impacts, in particular on the environment, in different parts of the world where production development has exceeded the capacity of planning, controls and oversight.
2. Over 80% of aquaculture production takes place in developing countries, where aquaculture commodity chains have traditionally been regulated and controlled by government institutions, with varying degrees of consultation with producers and other stakeholders. As a result of globalization and liberalization of trade, in-depth changes have occurred, impacted by the outbreak of several food and feed crises, increasing fears about food safety, spread of animal diseases, and growing concerns about the environmental and social sustainability of aquaculture. This in turn has shaped the new trade regimes for market access and driven new schemes for aquaculture value chain development and governance.
3. Value chain analysis, development and governance have emerged during the last twenty years as tools to analyze and understand the dynamics at value chain nodes of key players, economic costs and benefits, value addition and value creation and to develop policy options and suitable market instruments for the promotion of sustainable aquaculture.
4. Governments and development institutions such as FAO promote value chain development and governance as tools for targeting the achievement of societal goals, such as poverty alleviation, food security and gender equality. The interventions aim at upgrading the position of smallholder producers; either through financial and technical support for upgrading infrastructure, access to services and skills and practices at key nodes, or policies and efforts to improve equitable distribution of costs and benefits and enhance market access and terms of trade for producers, workers and other related value chain actors. However, the global aquaculture value chains have been increasingly influenced by ‘extra-chain’ actors such as standard setting and certification bodies, mainly non-governmental organizations (NGOs) or importing government institutions, and the standards and regulation that they impose on producers and processors. Because these international standards and regulations are intended to reflect the expectations of consumers that are remote in both geographical and cultural senses, they can be disconnected from the realities that prevail at the local level, neglecting or marginalizing local schemes, practices and knowledge dedicated to govern the use and management of natural aquatic resources. Transparent and predictable trade regimes should promote equivalence and recognition of local schemes, practices and knowledge for market access based on the internationally negotiated codes, guidelines and standards such as the Code of Conduct for Responsible Fisheries and its supporting instruments.
5. Aquaculture producers have raised concerns regarding the cost of certification, especially for small-scale aquaculture producers. The compliance costs associated with certification to a private standard scheme are currently borne disproportionately by those up-stream in the supply chain (i.e. producers, processors) rather than those downstream (i.e. retailers, food services, importers) where the demands for certification generate. Yet the most robust evidence of price premiums suggests that they accrue to the retailers who demand certification. There should be agreed mechanisms for the redistribution of these costs and benefits.

6. Economic costs and benefits along the aquaculture value chains are relative to which costs are computed. Sustainable aquaculture value chains should integrate ecosystem services and social benefits in the aquaculture value chain analysis and governance. Consumer awareness and education programs should promote consumer willingness to pay more for the real cost of the product, if the social and environmental costs were to be internalized.

7. The increasing penetration of digital platforms (e.g. Ali Baba and Amazon) and technologies (e.g. blockchain) into fish and seafood trade and logistics that seek to virtualize supply chains, creating direct links between producers and consumers, the performance, structure and conduct of value chains is set to change dramatically. It is unclear, however, who will ultimately benefit from these shifts, nor whether they can foster sustainable aquaculture practices and markets for sustainability. It is important that small scale operators are considered as key operators and that local practices are not ignored and marginalized. Likewise, blockchain based technologies offer the prospect of enhanced traceability and transparency throughout supply chains, and thus have significant potential to transform sustainability governance, food safety regulation and consumer access to information, in ways that are only just beginning to unfold.

8. The concept of circular economy is emerging as a key principle for the efficient use and reuse of aquaculture waste through value chains. One conspicuous gap that requires considerably more attention is the use of aquaculture related wastes and byproduct recovery.

46

47

1. INTRODUCTION

48 The sector of fisheries and aquaculture makes a significant contribution to food and nutrition
49 security, employment, trade, culture, and economic development in the world. Global fish
50 production was estimated at 178 million tons in 2019, supplying around 20.3 kg/capita per year
51 and 17 percent of global animal proteins and many essential micronutrients. Likewise, around 60
52 million people are employed in the sector. Upstream and downstream activities in capture fisheries,
53 fish farming, processing, transport and logistical services, insurance, consulting and other financial
54 services provide significant employment and economic benefits, such as foreign exchange
55 earnings from export to many countries and coastal communities (FAO, 2020).

56 Fish production from capture fisheries has stagnated in the range of 86 to 93 million tonnes since
57 the late 1980s, except for 2018 when it reached a high record level of 96.4 million tonnes. At the
58 same time, the global demand for fisheries and aquaculture products has continued to rise.
59 Consumption has more than doubled since 1973. The perceived health benefits of fish and the
60 technological developments enabling its farming, processing and availability in the form of a wide
61 range of fish products, including convenience products suited to modern and affluent lifestyles are
62 key drivers of the growth in fish demand and consumption. Most of the increase in fish availability
63 is the result of a robust increase in aquaculture production, estimated at an average 6 percent yearly
64 growth during the period 2001-2018 (FAO, 2020).

65 As a result, aquaculture production and product utilization have experienced significant
66 developments locally, regionally, and globally during the last 4 decades. Aquaculture products
67 have become one of the most globalized food commodities, attracting interest of investors,
68 agribusiness and retail companies, international development and financial institutions (IDFIs) and
69 Non-Government Organizations (NGOs) who scrutinize the industry developments, in particular

70 through the lenses of the Global value chain (GVC) approach. This approach, originally known as
71 the global commodity approach, explores how production, distribution and consumption of a given
72 food commodity and its actors, economics and services are globally interconnected (Kelling and
73 Young, 2010).

74 Over 80 percent of aquaculture production takes place in developing countries, mainly in Asia. At
75 the same time, the major fish markets are in Europe, North America, and Japan. These markets
76 accounted for 60 to 70 percent of world fish import in value. To participate actively in international
77 trade, the institutional and operational capacity of the producing countries is challenged to
78 guarantee food safety, animal health and compliance with international social and environmental
79 regulations and standards. Concerns have been raised following recurrent outbreaks of food and
80 feed crises, increasing fears about food safety, spread of aquatic animal diseases, uncontrolled
81 usage of antibiotics and the environmental and social impacts of aquaculture.

82 For over two decades, there has been concern that, in different parts of the world, growth in
83 aquaculture production has exceeded the capacity of planning, controls, and oversight (Schlag,
84 2010; Oglend, 2020). These developments have progressively shaped the trade regimes for
85 international market access and market entry and driven new schemes for aquaculture value chain
86 development and governance.

87 Value chain analysis and governance have emerged during the last twenty years as valuable tools
88 to analyse and understand the dynamics of key players, economics of costs and benefits, value
89 addition and value creation and to develop policy options and suitable market instruments for the
90 promotion of sustainable aquaculture (Bush et al., 2019). Governments, IDFI and NGOs promote
91 value chain development and governance as tools for planning and monitoring the achievement
92 of:

- 93 ✓ societal and environmental goals, such as economic growth, poverty alleviation, food security
94 and gender equality, and
- 95 ✓ environmental goals such as the prevention of disease and pollution, of antimicrobial resistance
96 development, mangrove protection and restoration., etc.

97 These interventions are enacted through:

- 98 ✓ fiscal reforms, financial and technical support for upgrading infrastructure, access to inputs
99 and services, skills and best practices at key nodes of the aquaculture value chains,
- 100 ✓ policies and efforts to improve equitable distribution of costs and benefits and enhance market
101 access and entry and terms of trade for producers, workers, women, and other related value
102 chain actors.

103 Different from the value chains of other traded commodities, the global aquaculture value chains
104 have been less influenced by tariffs but have become more influenced by market entry
105 requirements, in particular the Non-Tariff Measures (NTMs) imposed on producers, processors
106 and exporters in the form of regulations and standards. There is a growing concern that these
107 requirements and their costs can be disconnected from the realities that prevail at the local level,
108 distorting the role and influence of value chain actors and favouring the “lead firms”, the regulatory
109 institutions and standard setting NGOs. This in turn is neglecting or marginalizing local schemes,
110 practices and institutional or traditional knowledge that govern the use and management of living
111 aquatic resources.

112 This thematic paper addresses the current status and the issues and challenges of value chains and
113 market access/entry for aquaculture products. It focusses on developments and main drivers of

114 these issues for the last two decades and their implication for the future of aquaculture development
115 and fish trade.

116 The preparation of this paper coincided with the onset of COVID-19 and its spread worldwide.
117 This has had far reaching implications for the aquaculture value chains and international fish trade.
118 Some of these implications have been incremental and transitory while others have taken a
119 transformational and disruptive trajectory. They are likely to become mainstream approaches in
120 the post-COVID-19 future both as a means of addressing immediate needs and as a way of re-
121 orienting development for the future challenges. This paper addresses some of these long-term
122 implications of COVID-19 for aquaculture value chains and international trade.

123 2. CURRENT STATUS

124 2.1. GLOBAL AQUACULTURE PRODUCTION, UTILIZATION AND TRADE

125 Aquaculture makes a significant contribution to the socio-economic development of many
126 countries (Table 1). Global aquatic animal production was estimated in 2019 at 85.3 million
127 tonnes, valued at USD 260 billion and contributed 54 percent of total fish for human consumption.
128 It represented 48 percent of the total fish production, up from 25.7 percent in 2000. It was
129 dominated by finfish (56.4 million tonnes), molluscs, mainly bivalves (17.6 million tonnes), and
130 crustaceans (10.5 million tonnes). In addition, 34.7 million tonnes of aquatic plants, mainly
131 seaweeds, brought total aquaculture production in 2019 to an all-time high of 120.1 million tonnes
132 (FishStatJ, 2021).

133 **Table 1. Fifty years of selected socio- economic indicators of global aquaculture (FishStatJ, 2021)**

	1970	1980	1990	2000	2010	2018	2019
Production (million tons)	2.6	4.7	13.1	32.4	57.1	82.4	85.4
Production (USD billion)	-	-	24.9	48.2	131.5	250	259.8
percent total fish production	4	6.5	13.4	25.7	39.4	46	48
percent total fish consumption	7	8	15	32	45	52	54
Export (million Tons)¹	7.9 (1976)	10.4	17.1	26.1	34.3	41.5	-
Export (USD billion)²	8 (1976)	15.5	35.3	55.8	111.4	166.7	-
Employment (million people)	-	-	4.0	12.6	18.5	27.5	-

134
135 An estimated 20.5 million people were engaged in aquaculture in 2018 and another 7 to 7.8 million
136 additional employment opportunities occurred along the aquaculture value chain from harvesting
137 to distribution, including 19 percent women. Of all those engaged in production and processing,
138 most are in small-scale operations in developing countries.

139 A global in-depth study on employment in aquaculture (Philip et al., 2016), supported by nine
140 country case studies and an in-depth community level consultation concluded that these data were
141 highly underestimated. The study estimates between 27.7 and 56.7 million full- and part-time jobs

¹ Fish trade statistics do not distinguish between wild capture and aquaculture products.

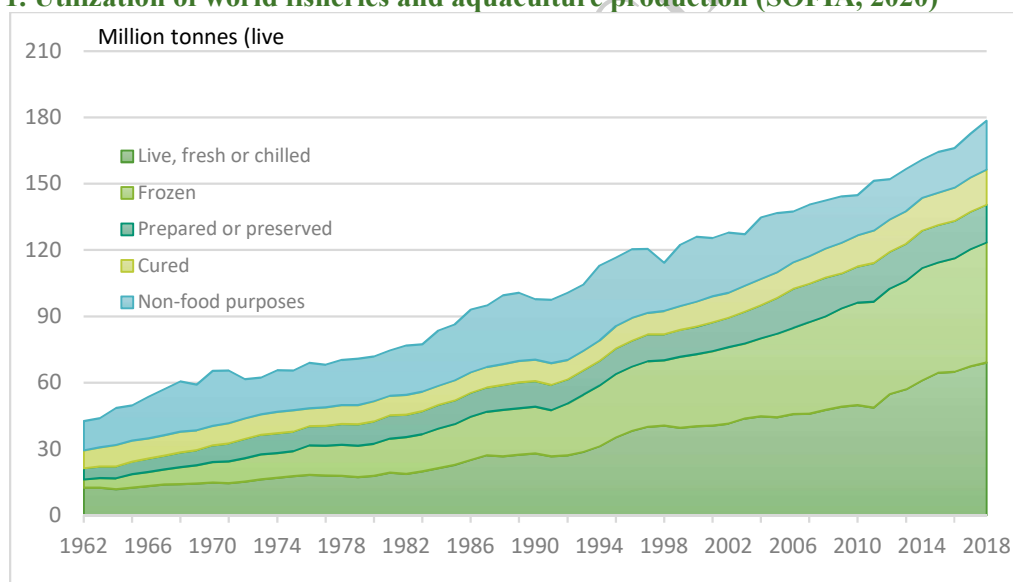
² Ibid

142 in aquaculture. Of the 11.4 million people employed in aquaculture in the 9 countries studied, 6.5
 143 million were employed in small-scale aquaculture value chains, compared with 4.9 million
 144 employed in medium- and large-scale value chains. Employment of women in aquaculture value
 145 chains in Indonesia, Viet Nam and Zambia was estimated to range between 40 and 80 percent and
 146 women were found to be active in post-harvest activities in many countries and to assume
 147 important roles in household-based aquaculture such as feeding, managing ponds and marketing.

148 Some 88 percent of the fish harvested by fisheries and aquaculture in 2019 was used for direct
 149 human consumption, as compared to 67 percent in the 1960s. It was distributed live, fresh or
 150 chilled (44 percent), which is the most preferred and highly priced product form. The other fish
 151 supplied for human consumption were frozen (35 percent), canned (11 percent) or cured (salted,
 152 fermented, smoked: 10 percent) (Figure 1).

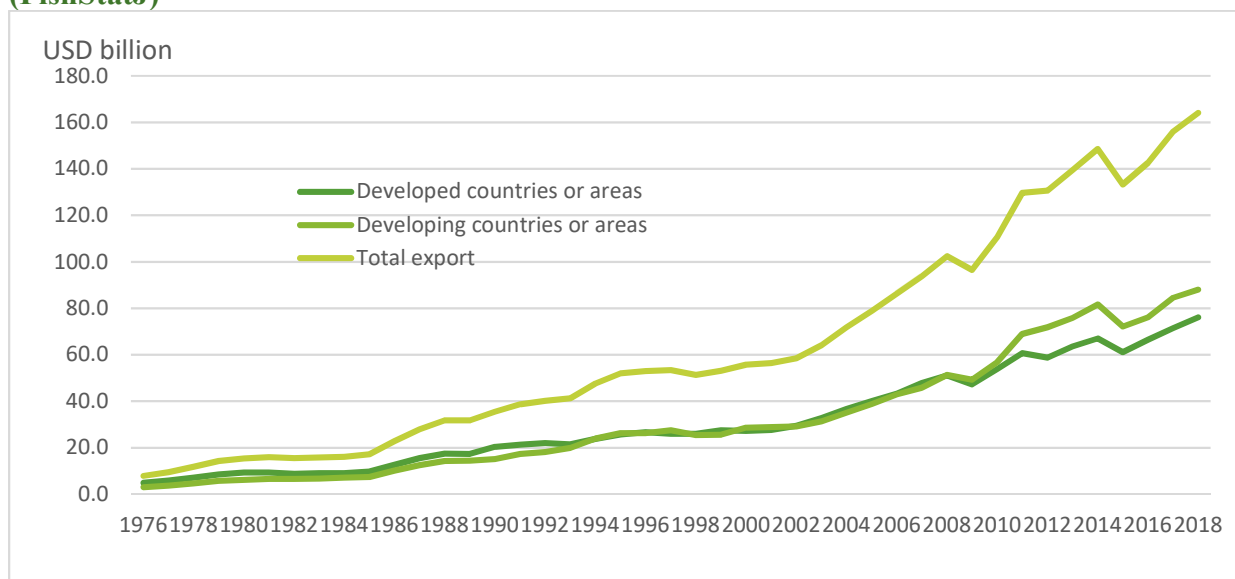
153 Despite the significant growth in fed-aquaculture, less wild fish, 18 million tonnes in 2019, were
 154 used for fishmeal and fish oil production, compared to around 30 million tonnes in the 1990s.
 155 Among the reasons, a growing share of fishmeal and fish oil, estimated at 25–35 percent, is
 156 produced from the by-products of fish processing, previously often discarded or used as direct
 157 feed, in silage or in fertilizers. Other aquaculture organisms, including seaweeds and aquatic
 158 plants, are the subject of promising bioprospecting research and pilot projects for use in medicine,
 159 cosmetics, water treatment, food industry and as biofuels (UNCTAD, 2018, Naylor et al., 2021).

160 **Figure 1. Utilization of world fisheries and aquaculture production (SOFIA, 2020)**



161 Fisheries and aquaculture products are among the most traded food commodities in the world. In
 162 2018, 67.1 million tonnes or 38 percent of total fish production, were traded internationally (table
 163 1). A total of 221 States and territories reported some fish trading activity, exposing about
 164 78 percent of fisheries and aquaculture products to competition from international trade. Overall,
 165 the value of global fish exports increased from USD 7.8 billion in 1976 to peak at USD 164 billion
 166 in 2018, at an annual growth rate of 8 percent in nominal terms and 4 percent in real terms (adjusted
 167 for inflation) (Figure 2). Over the same period, global export volumes increased at an annual
 168 growth rate of 3 percent. Exports of fisheries and aquaculture products represent 11 percent of the
 169 export value of agricultural products (excluding forest products) (FAO, 2020).
 170

171 **Figure 2. Value of export of fisheries and aquaculture over the period 1976 – 2018**
 172 **(FishStatJ)**



173
 174 Developing countries have increased their share of international fish trade from 38 percent to
 175 54 percent in value and from 34 percent to 60 percent in volume between 1976 and 2018 (figure
 176 2) (FAO, 2020). In addition to being the major fish producer, China has been the main exporter
 177 since 2002 and the third major importer since 2011. Norway has been the second major exporter
 178 since 2004, followed by Viet Nam (since 2014), India (since 2017), Chile and Thailand (Table 2).
 179 In 2018, the European Union was the largest fish importer (34 percent in value), followed by the
 180 United States of America (14 percent) and Japan (9 percent). In 1976, these shares were
 181 33 percent, 22 percent and 21 percent, respectively (FAO, 2020) (table 2).

182 The main traded farmed species are shrimp, salmon, catfish, tilapia, shellfish (figure 3). Among
 183 these, farmed shrimp, salmon, tilapia and catfish represent a large and increasing proportion. The
 184 value of farmed shrimp and salmon in 2019 were estimated at USD 40.7 billion and USD 23.2
 185 billion respectively (FAO, 2021).
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Table 2. Major exporters and importers of fish and fish products in percent of export value (2018)

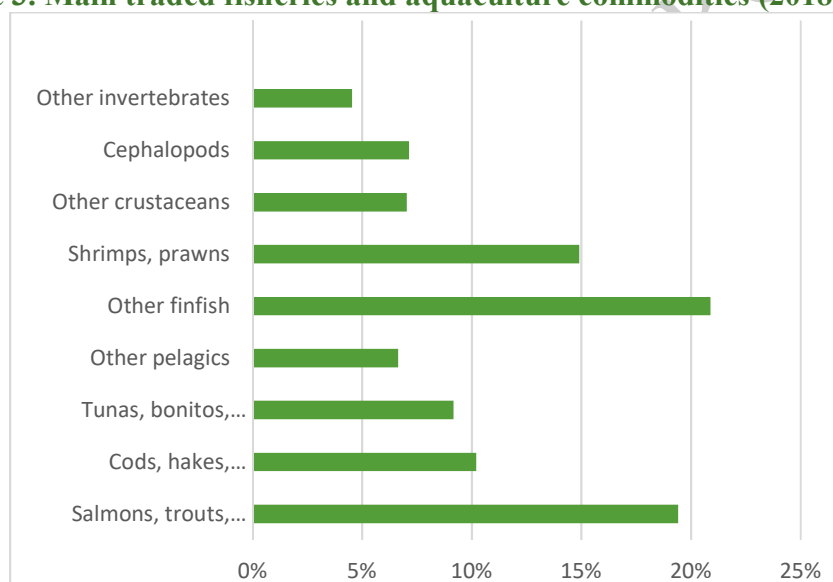
Major exporting countries (percent of total export value)		Major importing countries (percent of total import value)	
China	13.2	USA	14.8
Norway	7.3	Japan	9.6
Viet Nam	4.4	China	9.0
India	4.2	Spain	5.4
Chile	4.1	Italy	4.4
Thailand	3.7	France	4.4
USA	3.7	Germany	3.7

Netherlands	3.4	Korea Rep	3.7
Canada	3.3	Sweden	3.5
Russian Federation	3.2	Netherlands	2.8
Others	49.4	Others	38.7

188

189 While the markets of developed countries still dominate fish imports, the importance of developing
 190 countries has been steadily increasing. Urbanization and expansion of the middle class have fuelled
 191 demand growth in developing markets, outpacing that of developed nations. Imports of fisheries
 192 and aquaculture of developing countries represented 31 percent of the global total by value and
 193 49 percent in quantity in 2018, compared with 12 percent and 19 percent, respectively, in 1976.
 194 Oceania, the developing countries of Asia, Latin America and the Caribbean region remain solid
 195 net fish exporters. Europe, North America and Japan are major fish importers. Africa is a net
 196 importer in volume terms, but a net exporter in terms of value. African fish imports, mainly
 197 affordable small pelagics and tilapia, represent an important source of food and nutrition security,
 198 especially for populations that are otherwise dependent on a narrow range of staple foods.

199 **Figure 3. Main traded fisheries and aquaculture commodities (2018) (FAO, 2020).**



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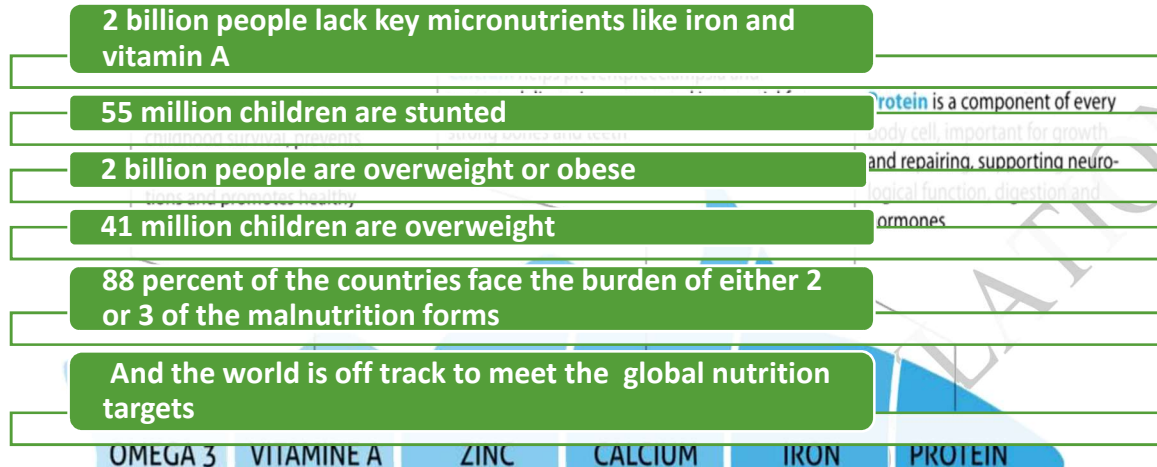
202 2.2. MAIN DRIVERS OF GLOBAL AQUACULTURE PRODUCTION, 203 UTILIZATION AND TRADE

204 2.2.1 FISH CONSUMPTION, HEALTH, NUTRITION AND SOCIETAL CHANGES

205 Throughout the world, major shifts in dietary patterns during the last 40 years have led to a
 206 nutritional transition associated with rising rates of obesity and chronic diseases, in particular
 207 cardiovascular disease and cancer (figure 4). These diseases have been associated with the
 208 consumption of high calorie, high fat refined food that were low in fibre and poor in micronutrients.
 209 To reverse this trend, health authorities, consumer associations and the media have sustained

210 policies and campaigns to promote diversified and balanced diets and healthy lifestyles, including
 211 higher consumption of fisheries and aquaculture products (figure 4) (Kerney, 2010; De Clerck,
 212 2019).

213 **Figure 4. Scale of the challenge for healthy diets from sustainable food systems (De Clerck, 2019)**
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 216

217 A wide scientific literature confirms that fisheries and aquaculture products are healthy, nutritious,
 218 and easy to digest. They are a good source of highly nutritious proteins and of a wide range of
 219 essential micronutrients and fatty acids (Tilsted et al., 2014; HLPE, 2014) (figure 5).



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244 Fish fats contain up to 40 percent of polyunsaturated fatty acids, known as omega 3 fatty acids and
245 highly valued for their health benefits (anti-thrombotic activity for adults and brain development
246 of babies and young children).

247
248 Fish proteins contain all the essential amino acids and have a very high biological value. As such,
249 fish proteins improve significantly the nutritional value of cereal-based diets, which are poor in
250 certain essential amino acids. This is the case for many coastal communities in Africa and Asia
251 whose diets contain predominantly rice and fish. Also, fish meat is generally a good source of the
252 B vitamins and, in the case of fatty species, of A and D vitamins. In terms of minerals, fish is a
253 valuable source of calcium, phosphorus, iron, copper, selenium and iodine (figure 5).

254
255 World fish consumption has increased continuously from an average of 9.9 kg in the 1960s to 20.3
256 kg per capita in 2019. This increase has not been uniform across regions and countries of the world,
257 reflecting different food cultures and traditions, availability of fish and other foods, consumer
258 preferences, prices and socioeconomics. Differences are also evident within countries, with
259 consumption usually higher in coastal areas.

260 A recent review of fish consumption patterns in the USA during the period 1990 – 2017 (Shamshak
261 et al., 2019) shows a shift towards a limited number of species that are primarily imported and
262 predominantly sourced from aquaculture. The five leading species in 1990, representing 61 percent
263 of total seafood consumption, were canned tuna, shrimp, cod, Alaska pollock, and salmon, where
264 the shrimp and salmon were still primarily sourced from wild fisheries. By 2017, the top five
265 species consumed had shifted significantly toward aquaculture species. They included shrimp,
266 salmon, catfish, tilapia and canned tuna, the only wild species. More importantly, the share of these
267 top five species had increased to 70.2 percent of total consumption, with a peak of 78.4 percent in
268 2013.

269 Similar trends have been reported in studies on fish consumption in Europe (EUMOFA, 2017),
270 Australia (Bogard et al., 2019), Japan (Kobayashi, 2015) and other countries of Africa, Latin
271 America and the Caribbean (FAO, 2020). White finfish species are among the most preferred by
272 consumers in Northern Europe and in North America, whereas cephalopods are mainly consumed
273 in Mediterranean and Asian countries. Crustaceans, high-priced commodities, are consumed
274 worldwide, mainly by middle and high-income consumers. Increased production of farmed
275 shrimps and prawns has made crustaceans more affordable with a per capita availability increasing
276 from 0.4 to 1.5 kg between 1961 and 2018. The same trends hold for shellfish, whose availability
277 increased from 0.6 to 2.0 kg per capita. The other broader groups of fish did not show significant
278 changes in availability, with demersal and pelagic finfish species averaging 3.0 kg per capita.

279 In addition to health concerns, societal changes have emerged as important factors that influence
280 decisions of consumers and consequently producers, technologists, traders and retailers. These
281 include rising incomes, urbanization and greater female participation in the workforce,
282 demographics, education and related health awareness. Also, with evolving lifestyles and better
283 disposable income, consumers want convenience, diversity and immediateness. All these factors,
284 coupled to the influence of media in consumer choices, have driven the demand for product
285 diversification, higher-value products, semi-processed and processed products that are ready to eat
286 or require little preparation before serving.

287 While growing urbanization has led to many challenges for the environment, mobility and health,
288 it revealed to be a good driver of dietary patterns, both quantitatively and qualitatively, changing
289 the lifestyles of individuals and stimulating development in infrastructure, in particular
290 transportation, distribution, markets and cold chain infrastructure (Kearney, 2010; Philip et al.,
291 2016).

292 2.2.2. TECHNOLOGICAL AND MARKETING DEVELOPMENTS

293 Developments in fish farming has played a significant role in satisfying the growing demand for
294 human consumption of fish. The average contribution of aquaculture to per capita fish available
295 for human consumption rose from 7 percent in 1973 to 14 percent in 1986 and 54 percent in 2019
296 (table 1), popularizing world consumption of several affordable species, such as tilapia and catfish
297 or high-value species, such as shrimps, salmon and shellfish. These species have shifted from being
298 primarily fished 30 years ago to being currently primarily farmed.

299 A key advantage for aquaculture species over wild capture species is the possibility for reliable
300 and consistent supply of market size and quality allowing an increasing degree of standardization
301 in the hotel, restaurant, and catering sector, a demanding but highly lucrative market segment.
302 There is also less loss and waste in fish farming over capture fishing. This development was led
303 initially by salmon, catfish, and shrimp, followed by an increasing number of species like seabass,
304 seabream, tilapia and pangasius which have gained prominence on menus, especially in North
305 America and Northern Europe (Fernandez Polanco et al., 2014).

306 2.2.2.1 TECHNOLOGICAL DEVELOPMENTS

307 To rise to the challenge of meeting the increasing global demand for fish products at prices that
308 are affordable and competitive with other food commodities, the aquaculture industry has invested
309 in innovations and technologies both in production and post-harvest operations. The innovations
310 have embraced a wide range of areas from fish breeding, feed formulation, seeds and fingerlings,
311 disease management, food processing, packaging, food services and distribution logistics.

312 There is limited knowledge of how innovation processes in aquaculture have been approached in
313 terms of focus and scope and their management. Joffre et al. (2017) reviewed the aquaculture
314 literature, analysing the approaches used to conceptualize and manage innovation. These
315 innovations and technology development in primary aquaculture production are addressed by other
316 thematic papers of this Global Conference on Aquaculture (GCA). Likewise, technological
317 innovations in processing, storage and distribution are driven at the food industry levels with
318 current major orientations towards clean technologies that enable saving of water and energy,
319 reduced pollution, increased efficiency and recycling.

320 2.2.2.2 MANAGEMENT, ECONOMICS AND MARKETING

321 To embrace efficiently these innovations and technological developments, research and support
322 institutions developed management tools, practices and skills, many adapted from other areas of
323 the food industry and agribusiness. The Cost – Benefit analysis (CBA) at the farm level catalysed
324 the choice of production systems and the promotion of alternative production technologies for
325 similar species that are more efficient, energy saver and environmentally friendly.

326 Improved efficiency in aquaculture has used bioeconomic modelling to optimize combinations of
327 production factors, return on investment and costs. These models analyse the impact of a range of

328 production inputs (labour, feed, fingerlings, energy, etc.) and environmental conditions
329 (temperature, salinity, water quality) on the economic performance of the farm at given market
330 prices, using complex algorithms and artificial intelligence. Likewise, price transmission analysis
331 assesses whether a shock in the prices at the ex-farm level is transferred to the downstream levels
332 of the value chain. By transferring the changes in their prices, farmers are able to adjust them to
333 the changes in their costs, and so maintain the profitability required to sustain their business.

334 The dynamics of price transmission in aquaculture value chains has been a research topic of special
335 interest for economists in the last decade, given the implications in the negotiating power among
336 agents in the value chain and in the sales margins at its different levels. These works are based on
337 the application of price integration methods to the fish markets in general and aquaculture in
338 particular. Most of these studies have focussed on the products marketed in developed countries
339 (Asche et al., 2014; Scuderi and Chen, 2018; Fernandez Polanco et al., 2021). They conclude that
340 price transmission improves in differentiated high value species, like smoked salmon in contrast
341 with fresh seabream. Further, producers' concentration, whether in large companies, cooperatives,
342 clusters or associations become critical to mobilize bargaining power in front of the downstream
343 actors, to transfer shocks in costs to the last end of the value chain by mean of prices.
344

345 Likewise, branding at the retail level has driven product differentiation and the development of
346 market niches targeting consumers conscious of environmental and social considerations of fish
347 farming and distribution, far beyond the traditional safety and quality. This is however not specific
348 to aquaculture products, although the concerns and their causes are on a different scale and have
349 different impacts as compared to other food systems.

350 2.2.2.3. COMPETITION WITH WILD FISH SPECIES AND OTHER FOODS

351 Competition of aquaculture products with other food commodities and the substitution across fish
352 species and food products has reshaped market segments and their delimitation. Interest of food
353 firms has been initially focused on the substitution of wild fish species by the same farmed species.
354 However, the competitive dynamics is now more complex, affecting multiple species of both
355 farmed and wild origins. Competition between domestic and imported seafood has been a recursive
356 topic, particularly in developed countries. In this frame, international competition across
357 aquaculture producers of the same species is the more evident and easier to assess. On a wider
358 scale, import of large volumes of low-cost freshwater species (tilapia and pangasius) by developed
359 countries has revealed a highly dynamic system of competitive linkages and substitution among a
360 large range of white fish species. Similar trends for frozen tilapia, and to a lesser extent for
361 pangasius, are reported in African markets. All these examples highlight the pre-eminence of price
362 as the main competitive tool in aquaculture (Fernandez Polanco et al, 2012; Bjorndal & Guillen,
363 2017).

364 2.2.2.4. THE CHALLENGE FOR SMALL SCALE AQUACULTURE

365 Adoption of new technologies and practices in small scale aquaculture has been a great challenge
366 because of the large fragmentation of small-scale producers and their inability to absorb
367 individually the costs, to acquire skills and upgrade practices, and to exercise negotiating power
368 over prices and access to services. In many countries, these barriers have been circumvented by
369 organizing farmers into cooperatives or clusters. Cooperatives or clusters represent networks and
370 partnerships between farmers and other actors within the value chain, such as input retailers,
371 hatcheries and nurseries, extension services and buyers. They have been shown to influence the

372 relationships between producers and other actors within the value chain and improve the flow of
 373 knowledge, technology, market information and support services (Philip et al., 2016).

374 Recent studies in Vietnam by Nguyen and Jolly (2019) and Joffre et al., (2020) looked at the role
 375 that farmers’ cooperatives or clusters play in the adoption of practices and technologies by shrimp
 376 farmers in Vietnam. The studies confirmed that:

- 377 ✓ Horizontal integration into a cooperative was a necessary and efficient way forward to enable
 378 small scale farmers meet market access and certification requirements.
- 379 ✓ Formation of a cooperative of small-scale farmers, collectors, and providers of supporting
 380 logistics to the value chain, vertical backward integration with input providers and forward
 381 integration with processing plants, were sufficient conditions to enable small-scale producers
 382 to attain certification and improve product standards in Vietnam. Farmer clusters are key
 383 organizational platforms to the adoption and dissemination of sustainable aquaculture
 384 practices, both for private and public extension services,
- 385 ✓ membership in farmer cooperative or cluster increases interactions with and influences trust in
 386 different sources of knowledge, ultimately improving the adoption rate of technology and
 387 aquaculture practices.
- 388 ✓ shrimp farmers who are members of a cooperative or a cluster are more likely to adopt better
 389 management practices such as water quality management, feed input, and disease control
 390 practices.
- 391 ✓ Farmers’ cooperatives or clusters increase trust and tighten relationships between members.
 392

2.3. RULES GOVERNING INTERNATIONAL TRADE, MARKET ACCESS AND MARKET ENTRY

395 The World Trade Organization (WTO) is the international organization dealing with the rules of
 396 trade between nations. These rules are enshrined in the WTO agreements, negotiated and signed
 397 by its members and ratified in their parliaments. The trade rules are based on a set of common
 398 principles. These include non-discrimination, freer trade, predictability, and promotion of
 399 economic development and growth (Table 3).
 400

401 The General Agreement on Tariffs and Trade (GATT) and the General Agreement on Trade in
 402 Services (GATS) schedules list commitments that individual countries have made to allow
 403 different products and services into their markets. The WTO achieves the principle of
 404 predictability through these binding commitments and by enforcing transparency. A country can
 405 change its bindings after negotiating with its trading partners, which could involve compensation
 406 for loss of trade. Transparency is maintained through regular notification by WTO members.
 407 Further, the WTO conducts regular reviews of member nations’ trade policies.
 408

Table 3. Basic structure of the WTO trade rules and agreements

Agreements establishing the WTO			
Basic principles	1. Non-discrimination, 2. Freer trade, 3. Predictability, 4. Promotion of economic development and growth		
	Trade in goods (GATT)	Trade in services (GATS)	TRIPS

Additional details	Annexes describe agreements on various goods (e.g. AoA, SPS, TBT, textiles)	Annexes describe agreements on various services	Minimum standards on the protection of covered categories of intellectual property right
Market access commitments	Countries' schedules of commitments	Countries' schedules of commitments (positive list)	
Dispute settlement	Dispute settlement body		
Transparency	Regular notifications by member sand trade policy reviews by WTO		

410
411 The complexity of international trade and its rules, and the national and sometimes diverging
412 interests at stake regularly produce trade disputes, which the WTO often acts to settle. The WTO
413 enforces its rules with panels of trade and legal experts and an appellate body set up to adjudicate
414 compatibility disputes under the auspices of the WTO Dispute Settlement Body (table 3).

415 2.3.1. TARIFFS AND MARKET ACCESS

416 The wide diversity of fisheries and aquaculture products entering international trade makes their
417 classification critical and complex. The Harmonized System (HS) is an international standard
418 nomenclature designed to allow traded goods to be classified on a common basis for customs
419 purposes. It comprises a commonly used six-digit code system, encompassing approximately
420 5,300 product descriptions arranged in 99 chapters, grouped in 21 sections. The HS system is also
421 used for statistical, taxation, control, and monitoring purposes. All exported and imported products
422 are classified using the HS system (FAO/WCO, 2021; UNCTAD, 2020). Current HS codes do not
423 differentiate between wild harvested and farmed products. Countries can, however, create
424 additional digits in their national classification for specific purposes, in particular to distinguish
425 specific species of fish as well as to differentiate products from wild-capture or aquaculture origin.
426 For example, USA and Canada have specific nomenclature codes for farmed salmons, trouts,
427 oysters, and mussels. Mexico and New Zealand have adopted similar approaches of creating
428 specific codes for inputs used for aquaculture production.

429 Incorrect classification of fisheries and aquaculture products can result in non-compliance
430 penalties, border delays or product seizures, or denial of import privileges. Any disruption in the
431 trade flow associated with product classification can bring additional problems considering the
432 highly perishable nature of both wild and aquaculture products. Furthermore, misclassification of
433 products can lead to increased import duties when any preferential market access is lost and can
434 also create a mistrust in importing from a specific country.

435 Tariffs are classified basically into three types: bound tariffs, applied tariffs and preferential tariffs.
436 Bound tariffs are tariffs agreed upon during negotiations and deposited at the WTO. Bound tariffs
437 function as ceilings to reference the maximum import duty a country can impose on a product or
438 service. Applied tariffs are the effective import duty imposed on a product or service by a country
439 at a specific time. In most countries, import duties do not change regularly, and, in many cases,
440 any tariff change is linked to a particular transparency and information mechanism. Nevertheless,
441 when an applicable tariff is changed upwards, the ceiling for a new tariff is the bound rate which
442 is usually unchanged. On the other hand, preferential tariffs are reduced tariffs associated with
443 certain agreements and conditions. Most of the preferential tariffs are associated with the

444 negotiation of trading agreements involving two or more countries to enhance trade opportunities
445 or unilateral concessions by a granting country.

446 The Generalized System of Preferences (GSP) sets tariff preferences granted unilaterally by a
447 developed country on specific products to given developing countries. It was established within
448 UNCTAD in 1971³, and currently, 13 countries grant unilateral tariff preferences under the GSP
449 schemes. GSP Schemes are applied on a non-reciprocal basis, and there is no need for any
450 underlying agreement between the involved countries or recommendations governing any
451 condition of entitlement.

452 In practice, under the GSP schemes of preference, selected products originating in developing
453 countries are granted reduced or zero tariff rates over the Most-Favoured Nation (MFN) rates⁴
454 when being exported to a specific developed country. To benefit from this tariff reduction, the
455 exported product must comply with particular requirements of rules of origin and have a document
456 or statement certifying its origin.

457 Another type of unilateral tariff benefit is associated with the preferences granted by a country, on
458 an entirely autonomous basis, to a country classified as a Least Developing Country (LDC). Every
459 three years, the UN Committee for Development Policy (CDP) reviews the list of LDCs and makes
460 recommendations for inclusion in or graduation of countries from the category of LDCs⁵.

461 Tariff escalation is one explicit restriction of market access for fisheries and aquaculture products
462 easily identifiable by analyzing the applied tariffs but also in some preferential agreements. Tariff
463 escalation occurs when a country imposes higher import duties on semi-processed products than
464 raw materials and higher still on finished products. In most cases, tariff escalation is associated
465 with national policies towards protecting domestic processing industries, creating disincentives for
466 developing additional value-added activities in the countries where raw materials originate.

467 Development in international fish trade has been facilitated by favorable tariffs that are not
468 particularly high, in comparison with other commodities, and have been decreasing slowly since
469 2011. Applied tariffs were estimated globally at about 4.8 per cent on average for raw fish and
470 fish fillets in 2014, a decrease from 6.7 per cent in 2009 (UNCTAD, 2016). However, tariff
471 escalation is commonly found on tariff lines that cover processed fish products. For example, EU
472 tariffs for processed fish and fish products are subject to tariff peaks of 25 per cent for processed
473 tuna, 20 per cent for processed shrimp and 12 per cent for canned sardines. It is worth noting that
474 fishery products from ACP countries benefit from the EU GSP⁶.

475 Fish trade between developing countries has been increasing steadily. To enhance this trade, the
476 Global System of Trade Preferences (GSTP) is highly needed. Its acceleration is foreseen once the
477 Sao Paulo round of negotiations (SPR) concluded in 2010 enters into effect, reducing applied
478 tariffs by at least 20 percent for over 70 percent of the national tariffs list. Eleven countries⁷,
479 including significant aquaculture producers, exchanged tariff concessions and adopted SPR. Fish

³ https://unctad.org/en/Docs/td97voll_en.pdf

⁴ MFN tariffs are the tariffs countries impose on imports originating from other members of the WTO when entering their territory when there is no lower preferential rate.

⁵ <https://www.un.org/development/desa/dpad/wp-content/uploads/sites/45/CDP-2020-Criteria-review-outcome.pdf>

⁶ https://trade.ec.europa.eu/doclib/docs/2013/may/tradoc_151173.pdf

⁷ Argentina, Brazil, Paraguay and Uruguay (forming Mercosur), the Republic of Korea, India, Indonesia, Malaysia, Egypt, Morocco and Cuba, of which five have ratified (Argentina, India, Malaysia, Cuba, and Uruguay).

480 products are often included in the schedule of commitments of the SPR. The future rounds of the
481 GSTP should focus the negotiations on goods that contribute to environmental protection and
482 sustainability to achieve SDGs targets while creating additional opportunities for South-South
483 cooperation and further integration of value chains.

484 2.3.2. NON-TARIFF MEASURES FOR MARKET ENTRY

485 Aquaculture products are widely traded, and trade-liberalization has expanded opportunities for
486 many producing countries to compete in international markets. While reduced tariffs have been a
487 facilitating factor in trade-driven development, much of the focus has shifted to examining the role
488 of NTMs in determining trade flows. Non-tariff barriers play an essential role in regulating trade
489 in fish, such as enabling trade by ensuring that imports meet domestic standards. Yet, NTM are
490 often supposedly made harder to comply with and less transparent than tariffs. NTMs regulations
491 must be enacted in line with WTO principles of transparency, based on relevant international
492 standards or other scientific justification, non-discriminatory, and not more trade-restrictive than
493 necessary.

494 Especially relevant for fish trade is compliance with human, animal, plant, environmental, and
495 manufacturing standards under the WTO agreements on Sanitary and Phytosanitary Measures
496 (SPS) and Technical Barriers to Trade (TBT). Both agreements play an essential role in structuring
497 trade regulation and dictate policy space countries have when setting the standards that aquaculture
498 products must comply with. The majority of SPS and TBT measures applicable to fish and fish
499 products are not explicitly implemented for aquaculture products. Instead, they are intended to
500 regulate the safety of fish and fish products from all sources. Nevertheless, measures with specific
501 mention to aquaculture form a significant proportion of total notifications with almost a quarter of
502 all SPS notifications involving fish in a given year mentions aquaculture.

503 In addition, NTMs can be associated with environmental and social measures, often enacted by
504 private standard-setting bodies and certification organisms, mainly NGOs. A comprehensive
505 review of NTMs and their implications for fisheries and aquaculture products has been published
506 following the last AGC (Ababouch, 2013). Many of the findings are still valid nowadays.

507 It is claimed that NTMs result from the increasing awareness and demand of consumers for safe,
508 high quality, socially and environmentally responsible food systems. As a result, consumers are
509 claimed to expect the fisheries and aquaculture products they purchase:

- 510 ✓ to be safe and of acceptable quality regardless of how and where it is produced, processed or
- 511 ultimately sold,
- 512 ✓ to come from sustainably managed fisheries and aquaculture operations,
- 513 ✓ to be legally fished, farmed and processed, in full respect of social and environmental
- 514 protection requirements.

515
516 NTMs have been classified into 15 chapters comprising technical and non-technical measures⁸.
517 Two major groups are relevant to fish trade: The SPS measures and environmental and social
518 measures. They are enacted by government institutions in the form of technical regulations and
519 conformity assessment procedures, and/or by private standard setting bodies and certification
520 organisms, mainly NGOs. A comprehensive review of these NTMs and their implications for
521 fisheries and aquaculture has been presented at the last GCA (Ababouch, 2013). Many of its

⁸ <https://unctad.org/webflyer/international-classification-non-tariff-measures-2019-version>

522 findings are still valid nowadays and will not be addressed here. Instead, this thematic paper will
523 take stock of more recent developments and challenges faced and draw lessons for the future
524 market entry requirements for aquaculture products.
525

526 2.3.2.1 SANITARY AND PHYTOSANITARY (SPS) MEASURES

527 A range of national and international SPS measures, consisting of animal health, food control and
528 certification systems across national borders, and private standards are commonly implemented to
529 ensure animal health and consumer protection, which remains the most important requirement for
530 smooth market entry. Modern food and feed safety and quality systems to meet international SPS
531 measures require the implementation of best hygienic practices during farming, harvesting,
532 landing, processing and distribution (Ryder et al., 2014). Depending on the fish species, the key
533 SPS measures include:

- 534 ✓ Monitoring harvesting areas to prevent and control their pollution by chemical and biological
535 agents originating from land or water- based activities (urban, human, agriculture, industry).
- 536 ✓ Implementing Good Aquaculture Practices (GAP), Good Hygienic Practices (GHP) and Good
537 Manufacturing Practices (GMP) during production and post- harvest stages.
- 538 ✓ Enforcing animal health, food safety and quality regulations and management systems.

539 Government authorities are responsible for monitoring the farming and harvesting grounds and
540 certifying that good practices are adhered to in hatcheries and fish farms and during post-harvest
541 processing and distribution. The industry has the primary responsibility for implementing good
542 practices during farming, harvesting and the post-harvest stages, under control by the Government
543 authorities that are responsible for certifying that good practices are adhered to along the fisheries
544 and aquaculture products value chain.

545 International guidelines for animal health, food safety and quality, promoted respectively by the
546 International Organization of Animal Health (OIE) and the *Codex Alimentarius*, provide advice to
547 national authorities on strategies to strengthen animal health and food control systems to protect
548 public health, prevent fraud and deception, avoid food adulteration and facilitate trade (Ryder et
549 al., 2014). They assign to national animal health and food control systems the following objectives:

- 550 ✓ Protecting animal and consumer health by reducing the risk of animal disease and foodborne
551 illness.
- 552 ✓ Protecting animals and consumers from disease, unwholesome, mislabelled, or adulterated
553 food; and
- 554 ✓ Contributing to economic development by maintaining consumer confidence in the food
555 system and providing a sound regulatory foundation for domestic and international trade in
556 food.

557 Four building blocks are needed to implement robust national food control systems:

- 558 ✓ Laws for Animal health, food and environment and their supporting regulations,
- 559 ✓ Animal health, environmental protection and food control management,
- 560 ✓ Food control, monitoring and inspection services,
- 561 ✓ Information, education, communication and training.

562 The overall patterns of SPS notifications remained relatively unchanged since 1995. In 2020, the
563 most frequently cited objective of the notification is food safety (68 percent), followed by animal
564 health (23 percent) and plant protection (18 percent), while for emergency notifications it is animal

565 health (84 percent), followed by food safety (32 percent) and protection of humans from
566 animal/plant pest or disease (29 percent)⁹.

567 The SPS agreement accounts for most notified measures applicable to fisheries and aquaculture
568 products. The number of SPS measures notified to the WTO varied during the last 20 years, from
569 11 in 2000 to a high of 108 in 2018 (figure 6).

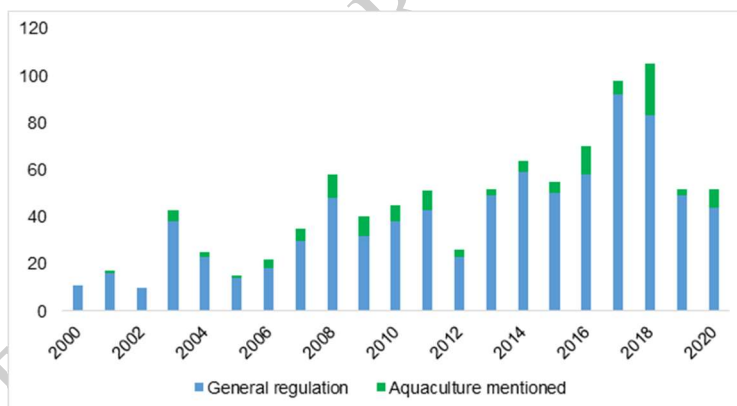
570 2.3.3. ENVIRONMENTAL AND SOCIAL STANDARDS

571 While animal health, food safety and quality remain a primary concern, consumers have been
572 increasingly concerned by technical measures related to the social and environmental impacts of
573 the food they consume. These measures are the subject of media coverage and activism by
574 conservation NGOs and social welfare CSOs. For fisheries and aquaculture products, this means
575 in a nutshell that more consumers expect that:

- 576 ✓ wild fish stocks are managed sustainably,
- 577 ✓ aquatic ecosystems and related plant and animal life are protected,
- 578 ✓ aquaculture is environmentally sustainable, and
- 579 ✓ social responsibility is exercised throughout the aquaculture value chain, from farming
580 through to distribution (FAO, 2020).

581

582 **Figure 6. SPS notifications for fisheries and aquaculture products since 2000**



583

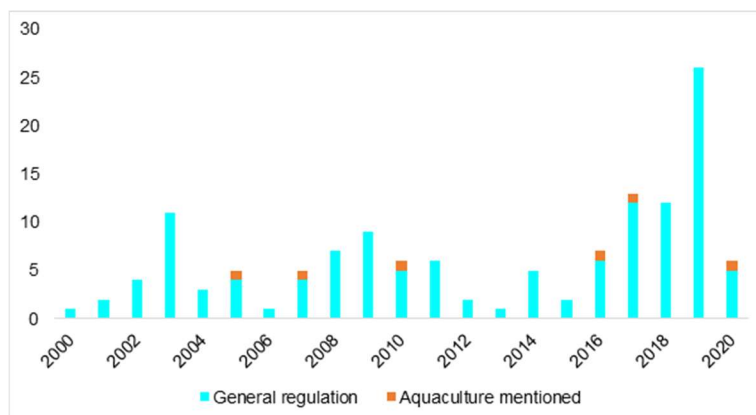
584 The number of total notifications under the TBT agreement peaked in 2019 at 3252. From 1995 to
585 2020, trading countries were concerned mainly about protection of human health and safety
586 (14,230 notifications), quality requirements (4,975), protection from deceptive practices (4,896),
587 protection of the environment (3,686), consumer information and labelling (3,111) and
588 harmonization (1,247), much lower than reducing trade barriers and facilitating trade (1,130), cost
589 saving and productivity enhancement (170) and national security requirements (113)¹⁰. The TBT
590 notifications for fisheries and aquaculture products varied from 1 in 2000 to 27 in 2019.

591

592 **Figure 7. TBT notifications for fisheries and aquaculture products (2000 – 2020)**

⁹ <https://docs.wto.org/dol2fe/Pages/SS/directdoc.aspx?filename=q:/G/SPS/GEN804R13.pdf&Open=True>

¹⁰ <http://tbtime.wto.org/en/PredefinedReports/NotificationReport>



593
594

595 The FAO Technical Guidelines on aquaculture certification (FAO, 2011), which have been
596 developed through a 6-year wide process of consultation with governments, NGOs, industry and
597 traders, provide guidance for the development, organization and implementation of credible
598 aquaculture certification schemes. They address animal health and welfare, food safety,
599 environmental integrity and socio-economic aspects associated with aquaculture production. The
600 guidelines define the minimum substantive criteria for these four areas and cover:

- 601 ✓ standard setting processes required to develop and review certification standards,
- 602 ✓ accreditation systems needed to provide formal recognition to a qualified body to carry out
603 certification, and
- 604 ✓ certification bodies required to verify compliance with certification standards.

605 Since 2014, the FAO has conducted multistakeholder consultations, called "The Vigo Dialogue on
606 Decent Work", focusing on the benefits of promoting decent employment in fisheries and
607 aquaculture. These dialogues aim to discuss labour issues and propose priority actions to accelerate
608 implementation of relevant international and national legal frameworks and instruments by
609 governments, IGOs and NGOs, civil society and industry. In 2016, FAO Members highlighted the
610 increasing concerns about social and labour conditions in aquaculture. They confirmed the
611 significant importance and relevance of those issues in the fish value chains, particularly the
612 recognition and protection of human and labour rights at national and international levels.

613 Currently, FAO is developing voluntary guidance to facilitate compliance towards social
614 responsibility in fisheries and aquaculture value chains focusing on actors their roles and activities.
615 The FAO guidance in preparation, which will not create any new instrument but will compile
616 existing international instruments into a coherent and simplified guidance document to be used by
617 IGOs, NGOs, CSOs, governments, research and academia working in the field of socially
618 responsible fisheries and aquaculture value chains. UNCTAD, IMO, the ILO and the OECD have
619 been supporting and cooperating with FAO in this process to ensure wide consultation and
620 multidisciplinary perspective.

621 2.3.4. PUBLIC VS PRIVATE REGULATIONS, STANDARDS AND 622 CERTIFICATION SCHEMES

623 In addition to the various public regulations and measures, a whole range of private standards has
624 been adopted by producers, importers, traders and retailers. These voluntary standards are driven
625 mainly by NGOs and have become key to enter international markets. Despite noticeable success
626 stories, most exporting developing countries currently supply market segments that occupy the

627 lower end of the international market, and these have been largely unaffected by voluntary private
628 standards, although public animal health and sanitary measures remain mandatory.

629 Public and private standards in food trade are usually underpinned by certification schemes.
630 Harmonization of public regulations is achieved through equivalence and recognition
631 arrangements between regulatory authorities of the trading countries in accordance with the
632 provisions of the SPS agreement. On the other hand, private standards related to animal health,
633 food safety and quality are typically business-to-business (B2B) arrangements, whereas those
634 related to sustainability, social or environmental protection, or directed to other niche markets such
635 as organics or fair trade, typically follow a business-to-consumer (B2C) model recognized through
636 a label. NGOs play an important role through their labelling and certification schemes (Ababouch,
637 2013). Their actions aim to influence consumers and their choices of food purchase. They operate
638 according to 4 basic modes:

- 639 ✓ Red listing overfished or endangered fish species and encourage consumers to avoid their
640 consumption¹¹.
- 641 ✓ Report on the environmental performance of retailers and inform the public accordingly¹².
- 642 ✓ Organize a «*Name and Shame Campaign*», often in the presence of media, to denounce an
643 influent actor of the value chain (e.g., a retailer, an importer, a company) or even a country, for
644 practices considered harmful to the environment or socially irresponsible.
- 645 ✓ Engage key market players to adopt eco-labels and certification schemes (e.g., Naturland,
646 Global GAP, GAA, etc.).

647 Since the adoption of the FAO technical guidelines on aquaculture certification, many aquaculture
648 certification and labelling schemes claim their alignment and conformity to these guidelines. This
649 raised concerns as to:

- 650 ✓ who should be responsible for verifying these claims,
- 651 ✓ what assessment methodologies to use,
- 652 ✓ who should carry out any benchmarking exercise, and
- 653 ✓ for what purpose (e.g., as an assessment tool, a formal benchmark or to achieve mutual
654 recognition).

655 The Global Food Safety Initiative (GFSI)¹³ was created by major food retailers in 2000 to promote
656 mutual recognition of food safety management standards worldwide. Likewise, the Global
657 Sustainable Seafood Initiative (GSSI)¹⁴ was launched in 2013 as a public private partnership (PPP)
658 to address the same concern for seafood sustainability. In 2015, GSSI developed a global tool for
659 benchmarking sustainability certification schemes.

660 2.3.5. TRACEABILITY

661 ISO (ISO 9000:2005) defines traceability as “*the ability to trace the history, application or*
662 *location of that which is under consideration*”. When considering a product, traceability relates to
663 the origin of materials and parts, the processing history and the distribution and location of the
664 product after delivery.

¹¹ <https://www.greenpeace.org/usa/oceans/sustainable-seafood/red-list-fish/>

¹² <https://www.greenpeace.org/usa/2018-supermarket-seafood-ranking/>

¹³ <https://mygfsi.com/>

¹⁴ <https://www.ourgssi.org/>

665 For food safety considerations, the Codex Alimentarius (FAO, 2006) defines “*traceability/product*
666 *tracing as the ability to follow the movement of a food through specified stages of production,*
667 *processing and distribution*”. This definition has been adopted into a regulation by the EU to
668 signify “*the ability to trace and follow a food, feed, food producing animal or substance intended*
669 *to be, or expected to be incorporated in a food or feed, through all stages of production, processing*
670 *and distribution*” (EC, 2002).

671 Chain of custody is a more specific concept and guarantees not only the ability to trace products
672 but also to ensure their integrity throughout the value chain. It aims to guarantee that a certified
673 product is not mixed with a non-certified product. Retailers and brand owners find traceability
674 schemes most compelling because they provide valuable guarantee and risk-management
675 functions, in particular when there is a lack of confidence in public institutions or in another value
676 chain actor, whether in food safety or environmental and social areas. Traceability is especially
677 important in the context of increasingly complex value chains where products pass through
678 multiple actors in multiple countries before reaching the final consumer. Robust traceability and
679 chain of custody mechanisms also prevent fraud, whereby non-certified products being passed off
680 as certified.

681 Current development focus on the opportunities that innovations in information technologies offer,
682 and on how these can change the way aquaculture sustainability issues are generated, documented,
683 interpreted and communicated. Blockchain has good potential to improve traceability, accuracy
684 and accountability along aquaculture value chains, although significant constraints remain (Blaha
685 and Katafono, 2020)¹⁵. It consists of a linked chain that stores auditable data in units called blocks.
686 It can be used to record, track and monitor physical and digital assets in aquaculture value chains.
687 It offers opportunities to integrate and manage, in real time, processes, product attributes and
688 transactions that are added by supply-chain actors and the Internet of Things (IoT), such as sensors
689 and other devices. It can provide an online traceability infrastructure for the permanent storage and
690 sharing of key data elements (e.g., production area, species and product type, production or expiry
691 date) along with critical tracking events (e.g., harvesting, landing, product splits or aggregation
692 and processing). Blockchain is already used as a digital ledger for recording transactions of
693 products between supply chain actors (FAO, 2021).

694 2.4. THE EMERGENCE OF VALUE CHAINS IN GLOBAL AQUACULTURE

695 The concept of value chain analysis, development and governance has emerged during the last 20
696 years as an approach to analyze and understand the dynamics at value chain nodes of key players,
697 economic costs and benefits, value addition and value creation and to develop policy options and
698 suitable market instruments for the promotion of sustainable aquaculture (Bjorndal et al., 2014;
699 Bush et al., 2019).

700 A value chain describes the range of activities, actors and services required to bring a product from
701 the initial stage, through the various phases of production and processing, to its final market
702 destination. The production and processing stages comprise a combination of physical
703 transformations and the participation of various actors and services (Bjorndhal et al., 2014).

¹⁵ www.fao.org/3/ca8751en/CA8751EN.pdf

704 As the name suggests, incremental value is added to the product in the successive nodes of a value
705 chain either by value addition or value creation. Value addition can result from processing to
706 convert raw fish into a semi-elaborated or elaborated product that has more unit value or longer
707 shelf life in the marketplace. Value creation results by differentiating product attributes such as
708 geographical location (e.g., Mediterranean seabass). The value addition or creation can include
709 economic gains (higher price, greater competitiveness, longer shelf life, expanded market, etc.),
710 but also social gains (e.g., more employment, secured access rights to natural resources, gender
711 balance, better nutrition) or environmental gains (e.g., reduced pollution and carbon footprint).

712 Value Chain Analysis (VCA) studies interactions and synergies among actors and with their
713 business and policy environment, and how entry barriers are created and how costs, benefits and
714 risks are distributed. VCA can help government institutions and private actors to develop a shared
715 vision of how a specific aquaculture value chain performs and to identify collaborative
716 relationships to improve its performance. For policymakers, value chain analysis is a means of
717 identifying policy interventions, public investment and capacity building opportunities, fiscal and
718 economic incentives, monitoring and corrective measures. Therefore, value chains can be viewed
719 as empowering the various, but often fragmented stakeholders, as they recognize innovative
720 opportunities to contribute and increase in a synergetic way the value of their aquaculture products.

721 The approach has gained much traction during the last decade in major studies on the economic,
722 social and environmental sustainability of aquaculture and international trade. Jespersen et al.
723 (2014) examined the upgrading trajectories of 3 aquaculture value chains (shrimp, tilapia,
724 pangasius) in four Asian countries (Thailand, Bangladesh, China and Vietnam) and the links
725 between their upgrading and three factors of value chain governance: coordination mechanisms,
726 types of drivers, and domestic regulations. The study revealed instances of improving products,
727 processes, and value chain coordination—but “moving up” the value chain was rare.

728 A WorldFish/FAO study (Philip et al., 2016) developed baseline information on the status of the
729 aquaculture sector from a human development perspective, identifying the types and numbers of
730 people employed along the aquaculture value chains and exploring their role in providing social
731 and economic services at a global level, with a particular emphasis on small-scale stakeholders.
732 The study was based on a global synthesis of information from various sources and 9 country case
733 studies undertaken in Africa, Asia and Latin America. It characterized the greater role of small-
734 scale aquaculture in providing employment and social services globally and in the different
735 countries studied.

736 More recently, Bush et al., (2019) published a special issue analyzing most research conducted on
737 aquaculture value chains. The review identified emerging themes and highlighted the need for
738 greater attention to neglected value chain segments and categories of actors, modes of production,
739 regulation, innovation, and patterns of access to benefits. The review affirms the need for more
740 rigorous and diverse future value chain research to illuminate the future aquaculture development
741 as an increasingly important component of the global food system.

742 Likewise, Kaminski et al., (2020) studied seven inclusive business models (IBM) commonly used
743 in agriculture development to assess their application in aquaculture value chains. A global value
744 chain (GVC) analysis was used to unpack the economic and social upgrading objectives of the
745 different IBMs, as well as the types of relational coordination used between actors in the chain to

746 achieve development outcomes. The extent to which these IBMs helped poor actors overcome
747 certain barriers is evaluated with a focus on how they may ensure or be a risk to inclusiveness
748 through the relations and upgrading opportunities evident in their make-up.

749 These developments are being considered by governments and IDFI to promote sustainable
750 aquaculture development, balancing economic, social and environmental considerations. For
751 example, a recent EC funded project (FISH4ACP)¹⁶, implemented by FAO in collaboration with
752 the ACP secretariat covers 12 ACP fish value chains – 3 are farmed and 2 are mixed farmed/wild
753 oysters.

754

755 3. ISSUES AND CHALLENGES

756 Whereas the significant growth of aquaculture and the associated food security, nutritional and
757 socio-economic benefits for dependent rural and coastal communities are considered positive, they
758 have also raised major concerns over the environmental impact of several unsustainable models of
759 aquaculture development. Aquaculture sites have in several cases been carved out of important
760 natural coastal habitats with rapid expansion exceeding the capacity of planning controls and
761 oversight. Development in aquaculture of fed species, where poorly managed, has affected key
762 biodiversity and ecosystem functions through mangrove deforestation, excessive nutrient release,
763 chemical pollution and the escape of farmed species and disease agents into the natural
764 environment (Naylor et al., 2021). Major causes of impact have been associated with feeding and
765 nutritional wastes, the existence and spread of diseases and the interbreeding of wild and selected
766 strains.

767 A wide range of approaches have been promoted with varying degrees of successes in their
768 implementation and outcomes. These include the Eco-system Approach to Aquaculture (EAA),
769 spatial planning, aquaculture zoning, aquaculture area management, or market instruments based
770 on standards, certification and labelling. As a result, aquaculture science, technology and practice
771 has gained many insights, knowledge and experience that enable us to adopt sustainable
772 aquaculture development models that mitigate the impact of aquaculture on the environment and
773 the health of aquatic ecosystems and address the negative perception of increasing numbers of
774 consumers regarding modern animal food production systems, in particular its impact on animal
775 welfare, the environment and social responsibility. These challenges should and can be addressed,
776 through policy, innovations and market instruments.

777 3.1. CONSUMER PERCEPTION OF AQUACULTURE PRODUCTS:

778 Public perception of aquaculture varies across regions, countries, stakeholders and individuals.
779 Being relatively new, aquaculture technology is confronted with mistrust and concern about food
780 safety, often because of insufficient knowledge. Interest and knowledge tend to increase with the
781 frequency of fish consumption.

782 For years, studies conducted in major western markets reported negative consumers perception of
783 farmed fish. In these countries, consumers' opinions and beliefs about farmed fish have been to
784 some extent impacted by emotion and image transfer from intensive livestock production rather
785 than on awareness and factual knowledge of aquaculture (Verbeke et al., 2007, Froehlich et al.,

¹⁶ <http://www.fao.org/in-action/fish-4-acp/en/>

786 2017; Fernandez Polanco & Luna, 2012; Claret et al, 2012). Scientific uncertainties and conflicting
787 information on fish consumption have further confused the public (Globefish, 2015). The media
788 are influential by choice-editing scientific information reaching the public, particularly in relation
789 to food and nutrition. In fact, studies have found that, in a society of online interaction and
790 immediacy, the majority of consumers nowadays receive information about food and nutrition
791 through internet and the social media. Although the magnitude of influence the media has on public
792 perception is convoluted, mass media does appear to affect and/or reflect a level of people's
793 opinions (Froehlich et al., 2017), in particular in relation to animal health, food safety social and
794 environmental issues. Often, negative news capture more the attention and memory, while positive
795 news are often taken for granted and disregarded.

796 A study in the USA (Britwum et al., 2018) explored perceptions of aquaculture and how consumer
797 opinions are influenced by environmental, economic, and social concerns. Although most
798 respondents believed that aquaculture relieves pressure on wild fish populations, there were
799 concerns it has similarly negative environmental impacts as agriculture. Aquaculture benefits were
800 not viewed significantly higher than its risks, and both loss and gain-framed messages influenced
801 perceptions of wild fishing. These combined findings indicate a potential openness to aquaculture
802 and suggest that there are still avenues to highlight its benefits and boost the image of farmed
803 seafood.

804 A FAO/Globefish report (Bacher, 2015) provided a global overview and synthesis of studies on
805 perceptions of aquaculture in both developed and developing countries, with the aim to better
806 understand the main concerns of the public and diverse stakeholder groups and serve for the
807 industry as the basis for arriving at recommendations for reducing uncertainty about its products
808 and farming practices, enabling more-effective communication strategies. The findings show that
809 – apart from objective knowledge – personal experience, preconceived ideas and the demographic
810 and regional contexts strongly influence perceptions of aquaculture. The strongest consumer
811 concerns regard the health and safety aspects of farmed products. Evidence is mixed on whether
812 people perceive aquaculture as causing environmental and animal welfare problems, and it differs
813 among countries and regions. Interestingly, when purchasing fish, the majority of consumers are
814 not aware of the farmed or wild origin of the seafood they buy. Other factors, such as quality,
815 price, experience, taste and convenience, likely play more-important roles, whereas sustainability
816 aspects are only taken into account by a limited number of consumers. To improve public
817 awareness of aquaculture, the study recommends a more-open, broader dialogue by the industry
818 to increase transparency in the sector, with greater collaboration with other stakeholder groups
819 viewed as credible by the public.

820 Another global research assessed the public sentiment around aquaculture and how it differs over
821 large spatial and temporal scales, with a particular emphasis on marine and offshore aquaculture
822 (Froehlich et al., 2017). It quantified the relative sentiments and opinions of the public around
823 distinct forms of aquaculture, using thousands of newspaper headlines from developed and
824 developing nations, ranging over periods of 1984 to 2015. The study found an expanding positive
825 trend of general 'aquaculture' coverage, while 'marine' and 'offshore' appeared more negative.
826 Overall, developing regions published proportionally more positive than negative headlines than
827 developed countries.

828 3.2. WHO BENEFITS FROM INTERNATIONAL TRADE OF AQUACULTURE 829 PRODUCTS?

830 International trade of agricultural commodities has been promoted as a means for economic growth
831 of many developing countries (Rivera.Ferre, 2009). In this context, aquaculture has been
832 considered as a contributor to poverty alleviation, being an important source of employment, value
833 addition and income for hundreds of thousands of people. Aquaculture is also an important source
834 of high-quality animal proteins and micronutrients, contributing to food and nutrition security.
835 This contribution comes from local production in many countries of Asia, Latin America and
836 Africa, but also through international trade which makes available affordable fish species such as
837 tilapia and pangasius to larger proportion of consumers, both in high- and low-income countries.
838 Finally, aquaculture has contributed significantly to the stabilization of fish prices. The irruption
839 of new and cheaper species, like tilapia and pangasius. In fact, irruption of aquaculture products
840 in developed countries was initially opposed by local fishers of unfair competition, including in
841 relation to food safety, animal health, environment and social issues (Little et al, 2012). However,
842 today it is filling a important gap in supply as we close to the limits to what we can sustainably
843 harvest form the sea, lakes, rivers and other wetlands.

844 In general, it is assumed that export-oriented aquaculture, in a framework of liberalization policies,
845 facilitates economic growth and this is associated with poverty reduction and the improvement of
846 food security (World Bank, 2007). This concept has been questioned by many who looked
847 critically at the benefits of global fish trade in respect to its costs, particularly in relation to food
848 security, social and environmental implications (Rivera-Ferre, 2009; HLPE, 2014). From the
849 perspective of the international financial institutions (IFIs), the globalized nature of aquaculture
850 products' flows plays a role in debt repayment schemes and structural adjustment programs nested
851 within the international market system (Armitage 2002).

852 Using the example of aquaculture shrimp development in South East Asia and South America
853 since the 1970s, Rivera Ferre (2009) analysed the sustainability of the industry within the
854 mainstream concept of development based on liberalized markets, international trade, foreign
855 direct investment (FDI), and economic growth. The export-oriented model of shrimp aquaculture
856 has transitioned from a traditional system of shrimp captured at sea and taken to local market into
857 a globalized industry requiring inputs of feed, fertilizers and chemicals, skills, with the shrimp
858 produced being exported into Japan, North America and Europe. Shrimp exports became a
859 significant source of foreign exchange earnings in Thailand, Bangladesh, India and Ecuador, to
860 cite only few. The high profitability and the generation of foreign exchange, which attracted
861 national governments and IFIs, the increasing consumption fostered by the growing offer and price
862 reduction, the private sector initiatives promoted by IFIs, and the industrialization of the
863 production system, were major driving forces for the global expansion of shrimp aquaculture.

864 Supporters of the development of export-oriented shrimp aquaculture argue that it leads to
865 substantial socio-economic benefits such as increased nutritional levels, income, employment, and
866 foreign exchange and brings vastly un-utilized and under-utilized land and water resources under
867 culture. It also supports a large number of associated industries and services such as input suppliers
868 or post-harvesting actors and brings additional sources of income to the governments through
869 taxes, licenses for shrimp processing, fishmeal firms, shrimp traders, or export certificates.

870 Opponents (Barbier and Cox, 2002) argue that companies, including transnational corporations
871 and wealthy individuals, outside the local community, were the primary beneficiaries of public
872 funds for aquaculture development. Likewise, the global shrimp value chain was controlled, from
873 1985 to 1995, by some of the world's largest agro-industry players, replaced nowadays, by input
874 suppliers and food retailers which are able to push for increases in costs of inputs as well as for
875 keeping down the farm gate price. A WB report estimated that divergence between producer and
876 consumer prices may have cost commodity-exporting countries more than USD100 billion per
877 year, suggesting the existence of distorted competition at the intermediary level, i.e., by
878 international trading companies (Morisset, 1997). Employment creation and the emergence of
879 supporting industries and services can probably be the main consequence with a direct economic
880 benefit into the local population. However, there is not a clear trend to confirm this assertion as
881 production is becoming increasingly capital and technology intensive.

882 On the other hand, aquaculture has been associated with negative environmental and social
883 impacts. The main environmental problems are the deforestation and degradation of mangrove
884 forests, pollution of coastal ground and surface waters due to pond effluents and dispersion of
885 chemicals and nutrients into the environment and the loss of biodiversity because of:

- 886 ✓ the use of small pelagic fish to produce fishmeal instead of its use for consumption by coastal
887 communities,
- 888 ✓ the collection of wild female shrimp and of post larvae seed,
- 889 ✓ the introduction of exotic species, which provokes depletion of indigenous species through
890 predation, browsing or competition, and genetic alteration through hybridization,
- 891 ✓ the introduction of pathogens, leading to major disease outbreaks that affect wild species.

892 Additionally, some of the antibiotics used by the industry are also used in humans, increasing the
893 resistance of human pathogens.

894 Regarding employment and livelihoods, major areas have been transformed from subsistence into
895 a largely commercial aquaculture activity, with most of the farm production processed for export
896 or into ingredients for animal feeds. This may have deprived poor people of easy access to their
897 traditional source of proteins while the improvement in employment opportunities was not always
898 sufficient to secure access to fish food because of the higher prices paid by processing factories,
899 high demand for export, the decline of fisheries to feed intensive farming. Under these conditions,
900 development of commercial shrimp industry can worsen food insecurity in some countries.
901 Likewise, poverty alleviation has been often presented as an explicit goal and justification of
902 further aquaculture expansion (Lewis et al. 2003). But several studies (Stonich and Bailey 2000;
903 Bergquist 2008) suggest that there is not necessarily a correlation between aquaculture expansion
904 and real improvement for poor local people.

905 Important environmental and societal impacts have questioned the sustainability of fish farming.
906 IDFI, governments, the industry and NGOs have recognized this situation for over 20 years and
907 committed to promote policies, strategies and investments in environmentally friendly and socially
908 responsible aquaculture using innovative market forces and technological advances.

909 A recent comprehensive review (Naylor et al., 2021) analysed the developments in global
910 aquaculture during the last 20 years. It concludes that aquaculture has become more integrated into

911 the global food system, with rapid growth in production and major transformations in feed
912 ingredients, production technologies, farm management, and value chains. Despite its impressive
913 gains, the aquaculture sector still faces serious challenges that, in some cases, undermine its ability
914 to achieve sustainable outcomes in the long term. The review concludes that the sector has
915 generally embraced environmentally and socially sound practices, with globally traded finfish and
916 crustacean progressively improving their environmental performances, in response to government
917 regulations, private and public standards, and market incentives. However, many aquaculture
918 systems still lack the motivation to meet sustainability criteria as they target markets which do not
919 require these criteria for entry.

920 The review concludes that over the past 20 years, trends in the production and environmental
921 performance of aquaculture have been positive. Destructive habitat conversion, particularly by
922 shrimp farming in mangrove ecosystems, has declined markedly since 2000. Challenges to the
923 industry persist, however, including the effects of pathogens, parasites, and pests, pollution,
924 harmful algal blooms, and climate change. The aquaculture industry has become increasingly
925 vulnerable to these stressors given its rapid expansion, its reliance on the ambient environment,
926 and the changing world in which all food systems operate.

927 The wide diversity of aquaculture systems across species, geographies, producers, and consumers
928 prevents the development of a single strategy to achieve sustainable and healthy products.
929 Governance systems need to be designed with clearly articulated, science-informed goals, but
930 without overly proscriptive standards and regulations for realizing those goals. Such flexibility is
931 needed to support the abilities of industries, governments, and NGOs to innovate while still
932 providing clear end points and requirements for monitoring, reporting, transparency, and
933 accountability.

934 3.3. NON TARIFF MEASURES FOR MARKET ENTRY

935 As aquaculture value chains became globalized, technical regulations, standards, certification and
936 labelling have gained prominence as key instruments for international market entry to promote
937 sustainable aquaculture. Given that most producers in developing countries could not afford the
938 cost and requirements of certification, they supplied market segments of the international market
939 which have been largely unaffected by certification. One remedial approach pursued aquaculture
940 improvement projects (AIP) whereby aquaculture operators were assisted to improve skills and
941 practices, which could ultimately lead to certification and labelling. These AIP have been
942 promoted by NGOs, often the same NGOs involved in certification schemes. Although several
943 initiatives of AIP were undertaken successfully, a study is needed to assess the impact of the AIPs,
944 feasibility and challenges, in particular continuity of the improved practices once external funding
945 and technical assistance have ended.

946 Regardless, several issues for NTMs as market entry measures remain unresolved. The wide range
947 of private standards remains a source of confusion for producers and processors trying to decide
948 which certification scheme will bring the most market returns, and for buyers trying to decide
949 which standards have most credence in the market and will offer returns to reputation and risk
950 management. Government institutions, when not challenging voluntary private standards, struggle
951 to decide where do they fit into the VC strategies for food safety, animal health, social and
952 environmental management.

953 Evidence suggests that meeting and maintaining equivalence to mandatory public standards of
954 international markets should continue to be the focus. Any technical cooperation in developing
955 countries would be best focused on getting the public systems right to enable exported farmed
956 products to meet the mandatory regulatory requirements in importing countries.

957 The debate over whether private standards are inconsistent with SPS obligations when they go
958 beyond relevant international standards, with no scientific rationale, is still unresolved. Many
959 exporting countries argue that private standards allow importers to impose their domestic policy
960 frameworks and/or other standards (e.g., labour, human rights), offering grounds to discriminate
961 against developing-country products. For the time being, the market imposes the policy, based on
962 those of the most influential actors of the value chains. A decade ago, the issue was that, as the
963 boundaries between public and private standards and requirements are blurred, the trade
964 implications need to be closely monitored. Do private standards complement, duplicate or compete
965 with/undermine public regulation and policy frameworks? Duplication is still more likely to be the
966 issue, if not in relation to the content of requirements, then in methods of compliance and
967 verification (including multilevel documentation).

968 Whether or not private standards incentivize better management of aquaculture is still open for
969 debate. Are private standards an efficient mechanism for achieving public policy goals of food
970 safety assurance and sustainable aquaculture? If they are compensating for perceived shortfalls in
971 public governance, then they might be simply treating the symptoms when a more effective
972 solution would be to invest in strategies to improve those public systems.

973 3.2. VALUE CHAIN ANALYSIS AND GOVERNANCE

974 As the demand for fish increased, the aquaculture industry has undergone major changes to support
975 expansion of production and changes in distribution and consumption patterns. Whereas it is
976 accepted that different approaches can contribute to aquaculture sustainability, value chain
977 analysis and governance can be well suited to address the diversity and rapid expansion of the
978 industry and provide integrated analyses of the sector's contribution to global food security,
979 poverty alleviation, economic development and social and environmental sustainability.

980 Value chain analysis can be used to study modes of production, policies and regulations that
981 promote sustainable practices, the formation of value and sector-wide innovation. It can provide a
982 clearer understanding of what shape and function these chains take, but also assist in the design of
983 public and private interventions aimed at expanding and regulating sustainable aquaculture.

984 In a special issue covering a wide range of studies on aquaculture value chains, Bush et al., (2019)
985 summarized the major challenges of aquaculture value chain analysis and governance under 5
986 major themes:

- 987 ✓ A shift away from an emphasis on unidirectional South-North flows of aquaculture trade driven
988 by Northern 'lead firms', to a growing 'multi-polarity' driven by competing producers, traders
989 and consumers across, within, and between Southern and Northern countries.
- 990 ✓ The growing diversity and scale of production and trade, that does not conform to the
991 'traditional, small-scale'/'modern, industrial' systems.
- 992 ✓ The dynamics of transformation, referring to changes in value chain structure and actor
993 practices across all value chain nodes, in response to systemic changes in the global food
994 system (e.g., urbanization and diet change).

- 995 ✓ The performance and equity of value chains, related to the complex mix of positive, negative,
996 and indeterminate outcomes for people, communities and environments incorporated into,
997 excluded from, or located in the vicinity of key value chain nodes.
998 ✓ The extent and means by which processes of technical and institutional innovation can foster
999 better chain performance, whether in terms of technical efficiency, productivity and
1000 profitability, or environmental impact and social equity.

1001
1002 Value chain governance systems should be designed with clearly articulated, science-informed
1003 goals, but without overly prescriptive standards and regulations for realizing those goals. Such
1004 flexibility can enable the private sector, governments, and NGOs to innovate while still providing
1005 clear end points and requirements for monitoring, reporting, transparency, and accountability
1006 (Naylor et al., 2021).

1007

1008 4- FUTURE DEVELOPMENTS

1009 During the last 20 years, aquaculture has become more integrated into the global food system, with
1010 rapid growth in production and major transformations in feed ingredients, production and
1011 processing technologies, farm management, and value chain governance. The wide diversity of
1012 aquaculture systems across species, geographies, producers, and consumers has enabled the sector
1013 to supply more fish for human consumption than capture fisheries since 2014. This has provided
1014 consumers, from low- to high-income countries, year-round availability and access to aquatic
1015 foods. In addition to fish, shellfish and algae for direct human consumption, aquaculture also
1016 generates products used in food processing, feed, fuels, cosmetics, nutraceuticals, pharmaceuticals,
1017 and a variety of other industrial products, and it contributes to a range of ecosystem services
1018 (Naylor, 2021).

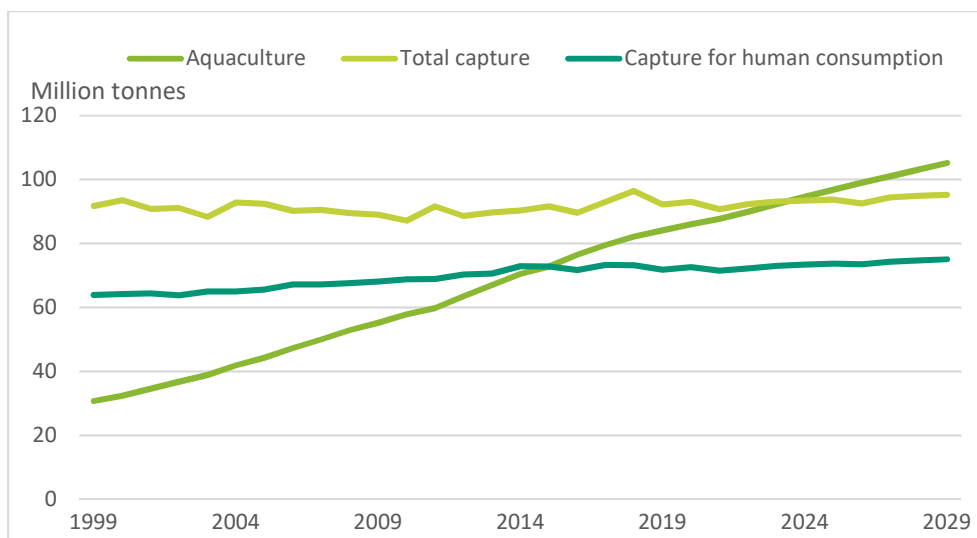
1019 4.1. PRODUCTION

1020 According to FAO/OECD projections for the period 2019-2029 (FAO/OECD, 2020), global fish
1021 production is to reach 200 million tonnes by 2029, increasing by 25 million tonnes (or 14 percent)
1022 from the base period (average of 2017-2019), though at slower pace (1.3 percent p.a.) than over
1023 the previous decade (2.3 percent p.a.). By 2029, aquaculture production is projected to reach 105
1024 million tonnes, as compared to 95 million tonnes for capture fisheries (figure 8).

1025

1026 **Figure 8. Projection of fisheries and aquaculture production for the period 2019-2029**

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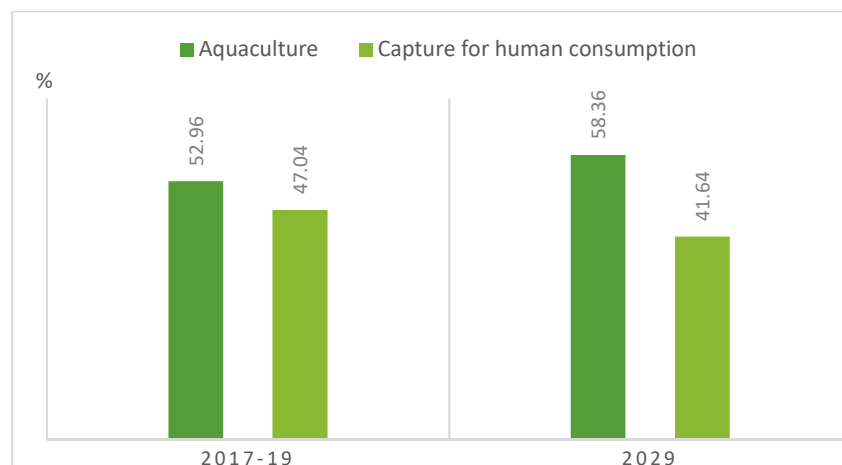
1028
 1029 Relatively low feed prices are projected to drive the future growth of aquaculture, and profitability
 1030 in the sector is expected to remain high in the next decade, especially for species that require small
 1031 amounts of fishmeal and fish oil. The share of capture fisheries production transformed into
 1032 fishmeal and fish oil will remain stable at about 18 percent, though total fishmeal and fish oil
 1033 production are projected to increase by 10 percent (by 2024) and 17 percent (by 2029), mainly due
 1034 to a greater use of fish residues in their production. By 2029, the proportion of fishmeal and fish
 1035 oil obtained from fish waste is projected to grow from 24 percent to 28 percent and from 41 percent
 1036 to 45 percent respectively.
 1037

1038 4.2. CONSUMPTION

1039 By 2029, it is projected that 90 percent of global fisheries and aquaculture production will be
 1040 consumed as food. The volume of fish for human consumption is projected to expand on all
 1041 continents, increasing by 16.3 percent to reach 180 million tonnes by 2029. However, the
 1042 magnitude of the rise will vary from one continent to another, reflecting different fish consumption
 1043 baseline levels and population growth rates. The highest growth rate is projected in Africa (+25.4
 1044 percent) and the lowest in Europe (+5.8 percent), where consumption levels per capita are high
 1045 near saturation. With +17.3 percent, Asia will be by far the largest fish consumer, accounting for
 1046 75 percent of the additional amount of fish consumed by 2029, with 40 percent by China alone.

1047 The share of farmed fish in total food fish consumption will continue to increase year after year.
 1048 By 2029, 58 percent of the fish available for human consumption is projected to originate from
 1049 aquaculture, up from 53 percent in 2017-19 (Figure 9). On a per capita basis, apparent fish
 1050 consumption is projected to be 21.4 kg in live weight equivalent by 2029, up by 4.7 percent from
 1051 20.4 kg in 2017-2019 (Figure 10). This represents a lower increase than in previous decades.
 1052 Overall, per capita apparent fish food consumption is projected to increase by 0.5 percent per year
 1053 during the outlook period, compared to 1.3 percent per year over the previous decade. However,
 1054 this trend will differ across and within countries in terms of quantity and product forms, reflecting
 1055 the diversity of geographic, economic and cultural factors.
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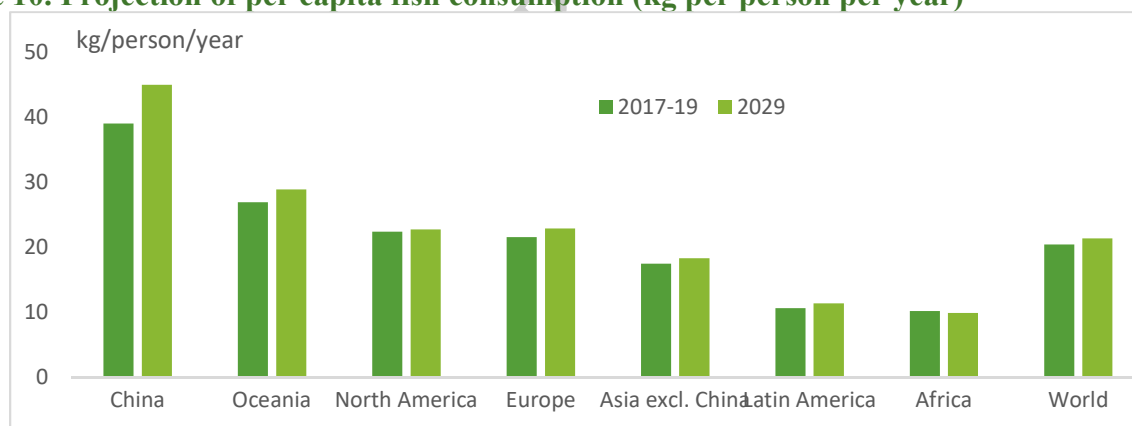
1057 **Figure 9. Share of aquaculture and fisheries in total fish for human consumption.**



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Fish consumption per capita is projected to rise on all continents, except Africa with a projected strong growth in population. In Africa, fish consumption per capita is projected to decrease to 9.9 kg by 2029, down from a peak of 10.6 kg in 2014 and 10.2 kg in the base period. The decline will be even more significant in Sub-Saharan Africa. This situation is of particular concern because the region has the highest prevalence of undernourishment in the world and because fish is an important source of proteins and micronutrients in many African diets. Fish contributes on average to 23 percent of total animal protein intake in Sub-Saharan Africa, compared with 17 percent at the world level.

Figure 10. Projection of per capita fish consumption (kg per person per year)



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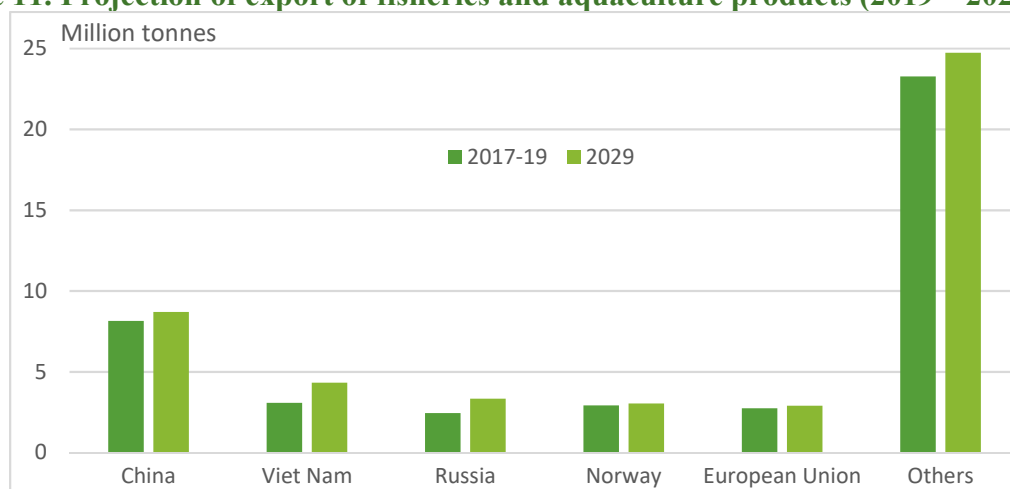
4.3. TRADE

Global trade in fish and fish products is expected to expand over the coming decade, though at a slower pace compared to the previous decade. High demand, increasing fish production, improved logistics, and globalisation of food systems should further expand international fish trade. By 2029, it is projected that about 36 percent of production will be traded. World exports of fish for human consumption are projected to reach 47 million tonnes by 2029, an additional 4 million tonnes in absolute terms when compared with the base period. This represents a rise of 9.4 percent in the next decade, as compared to 23.0 percent increase in the previous decade (figure 11).

The bulk of the growth in fish exports for human consumption is projected to originate from Asian countries, which will account for about 67 percent of the additional exports by 2029. Their share

1082 in world exports for human consumption is projected to increase from 48 percent to 50 percent as
 1083 a result of further expansion of their aquaculture production. China will remain the largest exporter
 1084 of fish for human consumption, although its share in global fish exports is projected to decline to
 1085 18 percent by 2029, compared with 19 percent in the base period.
 1086

1087 **Figure 11. Projection of export of fisheries and aquaculture products (2019 – 2029)**



1088

1089 The EU, USA, China, and Japan will continue to be the leading importers of fish for human
 1090 consumption, accounting for 19, 12, 10 and 7 percent of global imports respectively by 2029
 1091 (Figure 12). Imports by the EU, USA and China are projected to increase over the next decade
 1092 (+4.9, +3.9 and +5.6 percent respectively), but at a slower pace than in the previous decade. In
 1093 Japan, the decline in imports is projected to accelerate (-9.2 percent), as younger generations
 1094 favour meat over fish and the decline in population accelerates. In the USA and the EU, imports
 1095 are expected to grow at a slower pace as consumption levels of animal products are near saturation.
 1096 In China, imports are projected to decline at 0.4 percent p.a. in the next decade compared with a
 1097 growth of 4.3 percent p.a. in the previous one. This significant slowdown also reflects the Chinese
 1098 policy to increase aquaculture for domestic consumption. It is also linked to more moderate
 1099 population and income growths compared with the previous decade. Among the leading importers,
 1100 the Russian Federation is one of the few countries where growth in imports should be stronger in
 1101 the next decade compared with the past ten years (+51 percent compared to -42 percent). Rising
 1102 imports are also projected for Africa (+39 percent). With stronger projected growth in imports than
 1103 in production, Africa is expected to become increasingly dependent on fish food imports. The share
 1104 of imports in its fish food supply is projected to reach 40 percent by 2029, compared with 36
 1105 percent in the base period.
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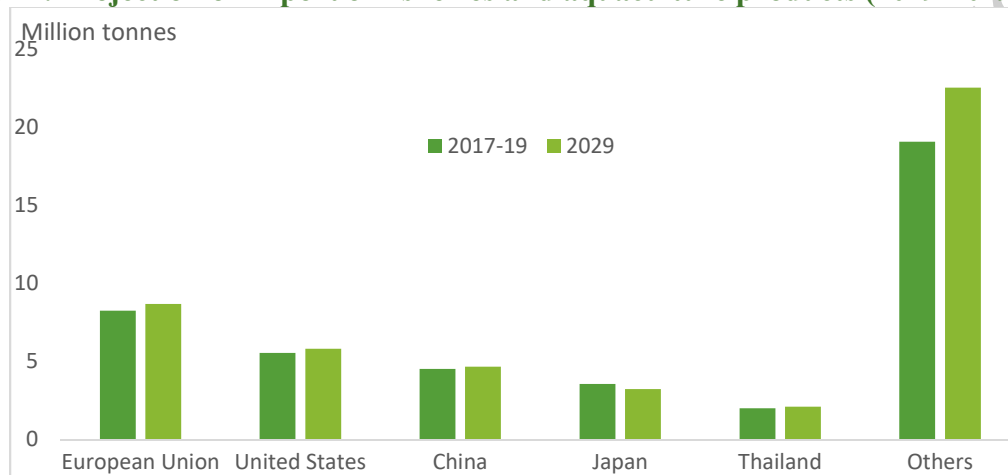
1107 Many factors can influence the evolution and dynamics of world fish production, consumption and
 1108 trade. As a consequence, a range of uncertainties exist when projecting into the future. These
 1109 include external factors (climate, environmental conditions) and policy factors (fisheries and
 1110 aquaculture management and governance, trade policies, market and price fluctuations). The
 1111 implications of these uncertainties depend upon the extent to which they differ from the
 1112 assumptions, and the sector's capacity to adapt to them.
 1113

1114 4.4. SUSTAINABLE DEVELOPMENT OF AQUACULTURE VALUE CHAINS

1115 Aquaculture contributes significantly to international fish supply to meet demand and stabilize fish
 1116 prices, in particular during the periods of price hikes of other food commodities. In some countries,
 1117 it has contributed to reducing overfishing by providing alternative business opportunities to
 1118 fishermen. Its future development requires better focus on minimizing social and environmental
 1119 impacts on coastal communities and ecosystems, with careful siting of aquaculture systems
 1120 underpinning their commercial and environmental success. Indeed, prudent siting and scaling are
 1121 essential for maximizing the ecosystem services provided by farmed species and for mitigating
 1122 critical challenges associated with pathogens, coastal pollution, and climate change.

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Figure 12. Projection of import of fisheries and aquaculture products (2019-2029)



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1127 It should be highlighted that, although very diverse, aquaculture is still dominated by molluscs,
 1128 herbivorous and omnivorous species using entirely or partly natural productivity. The rapid growth
 1129 in the production of fed species such as salmon, shrimp, seabass, seabream, tilapia and catfish has
 1130 been driven by trade globalization and favourable economics of semi- intensive and intensive
 1131 farming practices. The marked gains that have been made in the efficiency of marine resource use
 1132 and in fish nutrition, may be more difficult and costly to expand further, though increasing costs
 1133 of fishmeal and fish oil will provide continued incentives for innovation.

1134 Most aquaculture systems rely on non-costed environmental goods and services. Their inclusion
 1135 into company accounts and the consequent effects this would have on production economics
 1136 remains a critical issue for the future. Failing that, increased competition for natural resources will
 1137 force policy makers to allocate strategically land and water or leave the market to determine their
 1138 use depending on activities that can extract the highest value (ref).

1139 Further uncertainties include the extent of the impact of climate change, future fisheries supplies
 1140 (for competition and feed supply), practical limits in terms of scale and in the economics of
 1141 integration and the development and acceptability of new technologies. In the medium term,
 1142 increased output is likely to require expansion in new environments (e.g., offshore mariculture),
 1143 further intensification and efficiency gains for more sustainable and cost-effective aquaculture.

1144 The future of robust aquaculture value chains will continue to depend on the continued
 1145 optimization of the key production factors (labor, technology, energy and inputs such as feed and
 1146 seed), innovation and technology, marketing and market information and management. Value

1147 addition can occur at different nodes of the chain, as aquaculture inputs are converted into
1148 harvested fish which then changes through steps in processing, distribution and marketing. Value
1149 creation can also occur by focusing on the production practices and marketing to achieve higher
1150 quality and better branded aquaculture products.

1151 Policy on global aquaculture value chains needs to place more attention on species and markets in
1152 the global South, in particular the emergence and characteristics of domestic value chains in Asia
1153 and Africa. Indeed, most aquaculture value chain studies to date has focused primarily on
1154 transnational chains supplying shrimp, salmon and pangasius (Bush et al., 2019). Most studies
1155 have focused on how lead firm coordination sets the conditions for product specification and
1156 market entry and on the spatial organization of support services, divisions of labor, and the creation
1157 and capture of value along transnational aquaculture supply chains. The scope of aquaculture value
1158 chain development interventions, once predominantly focused on the transfer of technology, has
1159 increasingly widened to include questions of market compliance, benefit sharing and gendered
1160 approaches to livelihoods.

1161 Multi-polarity is also observed in the diffusion of regulatory drivers shaping aquaculture
1162 development. As highlighted by Little et al. (2018), categories of values and qualities originating
1163 from major markets often do not correspond with the social conditions of major producers.
1164 Therefore, these market-based forms of governance are losing leverage with the rise of alternative
1165 markets emerging in Asia and Africa, which are demanding alternative criteria to those currently
1166 included in international eco-certification. This raises questions about what norms will hold the
1167 greatest influence and shape the sustainability of aquaculture production in future.

1168 Most importantly, more attention needs to go to neglected categories of chain actors, modes of
1169 production and regulation that affect the formation of value, sector wide innovation, social and
1170 environmental sustainability. This can provide a clearer understanding of what shape and function
1171 these chains take, but also assist in the design of public and private development interventions
1172 aimed at the further expansion or regulation of sustainable aquaculture.

1173 Digitalization and information technologies (e.g., blockchain) have entered into seafood trade and
1174 logistics, seeking to virtualize value chains by creating direct links between producers and
1175 consumers. As a result, the performance, structure and conduct of value chains is set to change
1176 dramatically. It is unclear, however, who will ultimately benefit from these shifts, nor whether
1177 they can foster markets for sustainable aquaculture products. Blockchain based technologies offer
1178 the prospect of enhanced traceability and transparency throughout supply chains, and can have
1179 significant potential to transform governance, traceability and consumer access to information, in
1180 ways that are only just beginning to unfold.

1181 Circular and blue economy are emerging as a set of principles and approaches for sustainable and
1182 efficient use and reuse of waste flows through value chains. The use of aquaculture related wastes
1183 and by-product recovery requires considerably more attention. To date, virtually no work has been
1184 done on the volume, value, structure, performance or conduct of these secondary chains.

1185
1186 Future value chain policy and research must be broader in geographical and theoretical scope, and
1187 more firmly grounded in the realities of an increasingly complex and multi-polar world if it is to
1188 yield insights that can inform more effective policy and practice, and by doing so ultimately
1189 contribute to shaping a more sustainable, inclusive and equitable global aquaculture value chains.

1190

1191 4.5. DEVELOPMENT OF AQUACULTURE VALUE CHAINS IN A POST COVID-
1192 19 ERA

1193 The COVID-19 pandemic has had severe impacts on societies and economies worldwide.
1194 Fisheries, aquaculture and countries that depend on them are no exception, with significant revenue
1195 losses throughout because of restriction on people’s mobility, travel and tourism, port and airport
1196 closures, and supply chain disruptions. As with many crises, it is the most vulnerable groups, such
1197 as coastal communities, informal workers and many women in post-harvest activities, that have
1198 been hit hardest. As fisheries and aquaculture do not operate in isolation from other economic
1199 sectors, this has led to cascading and interrelated impacts across the sector’s economy, coastal
1200 inland and marine ecosystems and societies.

1201 The economic environment of aquaculture production and markets was highly volatile and
1202 uncertain following the onset of the pandemic. The sector struggled to sustain its activity or
1203 maintain its planned production cycles, as supplies of production inputs (seeds, feed), market
1204 demand and access to credit were disrupted. The overall demand of the food service has decreased
1205 substantially, while retail sales have been marked by extreme volatility initially, before increasing
1206 as demand for direct delivery to households increased through the emergence of online fish selling
1207 platforms, creating and strengthening direct connections with domestic markets and local
1208 household consumers (Globefish, 2020; Love et al., 2021). In 2020, most if not all seafood trade
1209 events around the world have been cancelled, leading to lost transactions between major buyers,
1210 traders and sellers who depend on these regional events. As a result, some far-reaching changes
1211 experienced by the fish and seafood market are likely to persist in the future. Consumers subjected
1212 to lockdowns and concerned about future waves, have shifted their fish preferences towards
1213 preserved and prepared products, while demand for fresh fish has waned and the demand for luxury
1214 products decreased because of the economic downturn.

1215 Like other economic sectors, the measures implemented to support fisheries and aquaculture were
1216 diverse and complex, associating funds to compensate loss of wages and revenues, financial
1217 packages and fiscal incentives to resume production and processing, stimulate demand and support
1218 export. The type of measures and the extent of their application varied widely across countries,
1219 scales and value chain nodes depending on the resources available and the priorities set.
1220 Unfortunately, informal sectors including a large proportion of small-scale aquaculture and
1221 vulnerable groups such as women were often excluded.

1222 History of past global crises teaches us that after recovery, each crisis leaves behind permanent
1223 structural changes. COVID-19 is no exception. The impacts of COVID-19 on health and
1224 socioeconomics have been devastating. However, measures to recover have created opportunities
1225 that are likely to reshape the economy, unleash technological innovation, and redefine consumers’
1226 needs and behaviors and the role of society and companies. As the world emerges from the crisis
1227 and we adapt in the future, successful innovations are likely to become mainstream opportunities,
1228 for addressing immediate needs and as a way of re-orienting development for the future challenges.

1229 As a result of the disruption of trade, government and companies have been considering how and
1230 where fisheries and aquaculture products gets produced, processed and sold, with companies
1231 wanting more control over the supply chains. Export businesses that rely on few buyers whose
1232 countries closed imports were faced with unsold products and losses of perishable goods. This is

1233 the case of fish export with over 60 per cent of the trade destined to 3 main markets which closed
1234 down in 2020 one after the other as the pandemic moved from Asia to Europe and into the
1235 Americas. Concurrently, domestic markets have expanded by direct delivery using online fish
1236 selling platforms and direct connections with local consumers. Expanding domestic markets and
1237 exploring new markets, in particular regional markets, represent an opportunity to diversify
1238 markets, products and value addition.

1239 Prior to COVID, the use of automation technology and digitization have been driven mostly by
1240 cost efficiency and competitiveness. Now, in a world concerned about pandemics, health and
1241 safety considerations have also become a central motivation. The pandemic is driving adoption of
1242 risk-mitigating procedures designed to track employee health, reduce human to human
1243 interactions, and upgrade physical barriers during production and processing. Increased production
1244 costs, restrictions on travel and mobility, and social distancing have accelerated digitization and
1245 automation technologies, such as electronic and mobile payments, robotics, artificial intelligence
1246 and vision systems for measurement, monitoring and tracking. As the crisis continues,
1247 technologies that improve safety at work and generate efficiency gains are likely to be retained
1248 beyond the crisis¹⁷. Countries and companies prepared to deploy these innovations and
1249 technologies would gain competitive advantage and market access.

1250 Teleworking accelerated the use of internet applications that were previously feasible but not
1251 widely adopted. Born out of necessity, the use of video conferencing, remote learning, virtual
1252 webinars and electronic surveys and administrative actions have developed at an unprecedented
1253 scale and are becoming a regular part of the new normal for both government institutions and
1254 private operators. The coronavirus has exposed slow procedures, complex bureaucracies and rigid
1255 hierarchies that delayed actions even when resources were available. The emergency forced many
1256 to break through these rigid systems and adapt rules using electronic exchange of documentation,
1257 clearances and approval. The feasibility of remote administration actions, working, learning and
1258 conferencing varies across regions, countries and activities. Whereas most white-collar activities
1259 and services are adapted to virtual technologies, others like food production and processing,
1260 hospitality and retail require physical presence.

1261 E-commerce has great potential for diversifying the scope and geographic reach of trading
1262 opportunities and expanding the range of both established businesses and new enterprises. It also
1263 plays an increasingly important role in the supply and distribution of both goods and services in
1264 domestic markets. Aquaculture is presently catching up with digital trading solutions. These are
1265 already well developed in countries with modern aquaculture systems and being pioneered in
1266 countries with many small-scale farmers, such as Indonesia, India, Ecuador or China. However,
1267 most of the platforms available today are mainly on selling what farmers produce rather than what
1268 buyers want or the needs from the market. There are a number of factors that are important to
1269 address in setting up these systems such as developing mutual trust between farmers to produce
1270 high-quality product and buyers to pay a fair price for the crop, ensuring data reliability.
1271 consistency and transparency and security of financial payment schemes (Maduningtyas et al.,
1272 2021).

¹⁷ <https://www.investmentbank.barclays.com/our-insights/The-post-COVID-economy.html>

1273 The growth of e-commerce is still inhibited in many developing countries by a range of barriers in
1274 infrastructure, finance, resources and governance. Countries that overcome these barriers and
1275 establish enabling frameworks for e-commerce will be better placed to leverage its potential
1276 benefits and address challenges, both domestically and internationally. In the absence of measures
1277 to take advantage of e-commerce, there is a risk that digital innovations will increase inequality
1278 rather than advancing equity (UNCTAD, 2021). Small scale fish farmers are used to face-to-face
1279 transactions. They need transitioning to online transactions for selling their products. This requires
1280 internet access to follow information campaigns on digitalization and learn to use and trust the
1281 digital marketplaces. Most platforms work with a membership system and getting farmers and
1282 buyers to participate. A clear financial incentive should enable the digital buyer having better
1283 access to reliable supply and quality and paying more than the farmer would normally receive from
1284 the existing trading system (Maduningtyas et al., 2021).

1285
1286 The ability of businesses to participate in domestic and international markets depends increasingly
1287 on the quality of digital connectivity available to them, while that of citizens to shop online or use
1288 online commercial services depends on the availability of reliable communications networks, the
1289 existence of online platforms and services, the presence of digital payment mechanisms, and the
1290 individuals' own capabilities and digital literacy. Policies should be put in place to bridge barriers,
1291 address the adverse effects of the digital divide, not least for inland and marine coastal and low-
1292 income households, and build trust and confidence in online business. Consumer protection against
1293 unfair trade practices, such as unreasonable price increases, product safety and cybersecurity
1294 concerns have been amplified in the pandemic context.

1295 Governments, IDFI and NGOs have prioritized policy goals and greater incentives for investment
1296 in green and clean economies and environmentally friendly solutions. Despite the unprecedented
1297 economic recession, this focus on green and clean economies has snowballed, with governments,
1298 donors and IDFI's prioritizing their integration in their recovery and investment plans. This offers
1299 a unique opportunity to aquaculture decision makers to streamline social and environmental
1300 protection in their post-COVID recovery and investment plans.

1301 Real opportunities exist for developing countries to build back better fisheries and aquaculture and
1302 coastal eco-tourism. These opportunities require re-focusing priorities to enact effective
1303 management and conservation plans and to promote transparent and predictable markets that
1304 incentivise sustainability instruments such as traceability, eco-labelling, and social and
1305 environmental responsibility. Sustainable aquaculture offers real possibilities, especially for small
1306 coastal and island states, to invest in shellfish and seaweed farming, some of the most
1307 environmentally friendly aquaculture systems, with products in high demand. This requires
1308 policies that can create an enabling environment for investors taking advantage of the stimulus and
1309 recovery plans, national, regional and international opportunities for capacity building, transfer of
1310 know-how, access to services and financing.

1311 The pandemic presents both an enormous challenge and tremendous opportunities towards
1312 achieving the 2030 Agenda and the Sustainable Development (ASD). Its SDGs are a roadmap that
1313 encompass every aspect of the wellbeing of humans and the planet. The pandemic has impacted
1314 every one of these aspects and stressed the wisdom of what is already inherent in the SDGs, the
1315 challenges we face cannot be dealt with in isolation. Like a double helix, the SDGs and the
1316 COVID-19 pandemic responses are intertwined and cannot be tackled by a piecemeal approach.

1317 The timing is unique to instil coherence in the measures and actions and implement integrated
1318 solutions to tackle emergency, support recovery and achieve SDGs¹⁸.

1319 The pandemic has demonstrated the value of preparedness to protect and build resilience against
1320 health and other natural or man-made disasters, ensuring actions are evenly distributed across
1321 demographic groups, regions and economic sectors. This requires strengthening the capacity of all
1322 countries, in particular developing countries, for early warning, risk mitigation and management
1323 of health risks and other natural and man-made shocks.
1324

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