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3	Innovation in aquaculture
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14	Abstract
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16	This review examines the current status, issues and challenges in aquaculture innovation, and explores
17	likely areas of future innovation. It seeks to identify the engines and incentives that are behind the
18	major areas of aquaculture innovation. The broad categories and sectors where innovation is occurring
19	are described, as are the risks, benefits, and broader impacts – some of which are potentially less
20	desirable. The review also explores policies that individual country governments and regional
21	organizations can adopt to encourage innovations with preferable socio-economic outcomes.
22	Link worfile and a line in a sting includes lange and interaction land have d DAC exctance bights
23 24	High-profile aquaculture innovations include: large-scale, intensive, land-based RAS systems; highly-
24 25	automated onshore net pen systems; increasing use of robotics and remote command-and-control; and
25 26	innovations are often less obvious: improved selective breeding: refinements in feed formulations:
27	expanded use of vaccines; and better extension, outreach, and training for farmers.
28	
29	Tensions can arise around aquaculture innovations that offer differing costs and benefits to different
30	sectors. For example, offshore operations and intensive onshore RAS systems, in particular, benefit from
31	increasing automation and economies of scale. Greater scale and automation result in expanded
32	production and more efficient yields. This can then move the industry closer to meeting global
33	production goals, increase the availability of healthful aquaculture products to consumers, and lower
34	the production costs and, therefore, possibly, market price. This can then provide broad societal
35	benefits through improved nutrition. However, larger-scale, capital-intensive systems also displace
36	small- or medium-scale producers, and increasing automation reduces the need for less-skilled labor.
3/ 20	By contract, honofits from applying ganotic technologies and high formatics tools are more broadly
20 20	available, with fewer negative impacts. Some genetic technologies have been resisted, or more slowly
40	adopted but could offer significant benefits to industry, genetic diversity, and ecosystem health. CRISPR
41	gene-editing technologies, for example, could produce 100% guaranteed sterile stocks, preventing the
42	interbreeding of farm stock with wild populations. Those countries or certification schemes which apply
43	overly restrictive regulation of gene-editing could also put their producers at a disadvantage.
44	Governments need to be conscious of such dynamics when establishing aquaculture policies.

45	
46	The review describes a range of government or agency policies that might encourage or constrain
47	aquaculture innovation, such as:
48	
49	 assertively focusing greater support for aquaculture expansion, to reduce the overall impact of
50	food production systems on the global climate crisis, freshwater use, and land use, with
51	concomitantly less support for more-impactful terrestrial animal proteins;
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53	 expanding the use in aquaculture feeds of agricultural proteins and oils, including both crops
54	and animal by-products, as well as optimizing the use of seafood processing by-products;
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56	 encouraging innovative financial models, particularly for new start-up companies, and offering
5/	pre-permitting of areas for aquaculture use;
58	 balancing the dominance of larger scale energy interview supporting greater se energy in a florts
59	• balancing the dominance of larger-scale operations by supporting greater co-operative enorts
61	for smaller-scale operators, such as application of the indiceds estate model,
62	• replicating the broad benefits of collaborative selective breeding programs, such as the GIFT
63	program (Genetically Improved Farmed Tilapia), in other aquaculture species:
64	
65	• establishing collaborative programs to preserve genetic resources in wild populations, such as
66	for the slower-growing but more salt-tolerant tilapia species in Mozambique (Oreochromis
67	mossambicus);
68	
69	• fostering private sector, pre-competitive collaborations (such as the Global Salmon Initiative) to
70	better address aquaculture's challenges.
71	Governments should be careful not to inhibit the application of new technologies to protect those
72	producers more dependent on the status guo. Policymakers should remember that seafood is one of the
73	most-traded global commodities. Therefore, direct government involvement in market manipulation or
74	direct investment is unlikely to establish an innovative, beneficial or profitable industry.
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Key Messages

Government or agency policies might encourage or constrain aquaculture innovation, by:

- assertively focusing greater support for aquaculture expansion, to reduce the overall impact of food production systems on the global climate crisis, fresh water use and land use, with concomitantly less support for more-impactful terrestrial animal proteins;
- expanding the use in aquaculture feeds of agricultural proteins and oils, including both crops and animal by-products, as well as optimizing the use of seafood processing by-products;
- encouraging innovative financial models, particularly for new start-up companies, and offering pre-permitting of areas for aquaculture use;
- balancing the dominance of larger-scale operations by supporting greater cooperative efforts for smaller-scale operators, such as application of the 'nucleus estate' model;
- replicating the broad benefits of collaborative selective breeding programs, such as the GIFT program (Genetically Improved Farmed Tilapia), in other aquaculture species;
- establishing collaborative programs to preserve genetic resources in wild populations, such as for the slower-growing, but more salt-tolerant tilapia species in Mozambique (*Oreochromis mossambicus*);
- fostering private sector, pre-competitive collaborations (such as the Global Salmon Initiative, GSI) to better address aquaculture's challenges.

Governments should be careful not to inhibit the application of new technologies in an effort to protect those producers more dependent on the status quo. Policymakers should remember that seafood is one of the most-traded global commodities. Direct government involvement in market manipulation or direct investment is therefore unlikely to establish an innovative, beneficial or profitable industry.

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1. Introduction: Innovation as a theme

80 81 Any discussion of innovations in global aquaculture industry needs to be rooted in the overarching context that the vast majority of production - 91.7% of total global aquaculture (FAO, 2020 a) - is 82 83 produced in the Asian region, primarily by small-scale farmers. This review of the theme of global 84 aquaculture innovation seeks to address *all* innovations: those that are being applied on a large-scale, 85 through capital-intensive production in enclosed land-based systems or massive offshore operations, 86 through small- to medium-scale enterprises for freshwater operations, and on the artisanal and 87 subsistence scales. 88

89 Innovation can drive increasingly rapid expansion of aquaculture to meet the burgeoning demand for

90 nutritious animal protein and to ensure the continued sustainable development and profitability of the

91 aquaculture sector (on the basis of the three pillars of sustainable development, namely environmental,

92 economic, and social sustainability (Godfray, et al., 2010; Nature, 2010)).

93

94 This review examines the current status, issues and challenges, and future developments in aquaculture

95 innovation. Some of the innovations covered include: application of precision or smart technologies,

96 geographic information systems (GIS), sensors, robotics, and bioinformatics. It explores ways that

97 aquaculture is benefiting from smarter technology in data rich environments, and highlights those

98 trends or technologies that will be the primary drivers of future growth in the industry (Bizri, 2018). Big

99 data and artificial intelligence (AI) are not specifically addressed, as, while there is much enthusiasm

100 around their early adoption, there is not yet any realistic, significant utility in aquaculture.

101

102 The review seeks to identify the engines and incentives that are behind the major areas of aquaculture 103 innovation. The broad categories and sectors where innovation is occurring are described, as are the

104 risks, benefits, and broader impacts - some of which are potentially less desirable. The review also

105 explores policies that individual country governments and regional organizations can adopt to

106 encourage innovations with preferable socio-economic outcomes.

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108 It is first imperative to re-emphasize the critical need for expanded growth in aquaculture. This is no 109 longer just an issue of food security. More importantly, aquaculture needs to increase the global availability of seafood, to begin to help address the global climate crisis. For this to happen, seafood 110 consumption per capita must be increased in a sustainable manner to alleviate pressures on land and 111 112 freshwater resources from terrestrial livestock (Hall, et al., 2011; Bohnes and Laurent, 2021). According 113 to the UN High Level Panel on the Oceans and Climate Change (Hoegh-Guldberg, et al., 2019), it is 114 imperative that humanity begin to transition from more terrestrially-sourced foods to more marine-115 sourced foods.

116

117 There is therefore not one single goal for aquaculture innovation. Innovation in the industry, as viewed 118 in this review, should have the goals of:

119

120 1. Nourishing humanity. Aquaculture needs to increase food security at the national levels, and 121 improve consumer nutrition, on the individual level;

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- 123 2. Providing gainful employment by expanding opportunities, particularly for minorities who may 124 have been underrepresented in the industry; 125 126 3. Reducing the impacts of humanity on finite global resources, and the environmental impacts of 127 aquaculture operations; 128 129 4. Improving the workplace safety of aquaculture employees; 130 131 5. Expanding production to enable mitigation of the global climate crisis, and building resiliency so 132 that the industry can better withstand the impending changes from the global climate crisis. 133 134 135 Private sector innovations have the primary goal of higher profits, which can be achieved by increased 136 production efficiency, and /or reducing costs and/or increasing the price. At the same time, however, 137 increased awareness of aquaculture impacts - particularly among consumers - and increasing 138 transparency and accountability of the industry, have also elevated broader environmental, social, and 139 governance goals amongst corporate producers. This is driven by either desire for specific market access 140 (through a range of novel certification schemes and standards, connected with buyers and retailers), or 141 the desires of companies for access to sites, by earning greater social license (both of which are 142 ultimately linked to the market share and profitability of the company). 143 144 Private sector innovation can be useful as a tool to achieve the above goals, but may also establish 145 incentives that run counter to them. For example, increased automation may enable greater scale of 146 operations, and more operational efficiency, and might also increase workplace safety (e.g. net-cleaning 147 robots for net pen operations removes the need for SCUBA-diving for cleaning). At the same time, 148 however, such developments could reduce the overall number of employees on a farm, and ultimately 149 reduce the employment in the industry, and increase the reliance of operations on technology and 150 infrastructure (e.g. access the electrical grid and the cloud). This review seeks to highlight such tensions, 151 but it is beyond the scope to provide remedies, or recommendations. That must ultimately be the responsibility of the policy-makers for whom this review is intended. 152 153
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2. The Current Status of Aquaculture Innovation

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- 159 The status of aquaculture innovation has been thoroughly reviewed elsewhere (FAO, 2019; COFI, 2019). 160 The most dramatic innovations in aquaculture – to the casual observer - include large-scale, intensive, 161 land-based RAS systems, highly-automated offshore net pen systems designed along the principles and 162 scale of offshore oil rigs, increasing robotics and remote command-and-control, and novel financing 163 tools for larger companies or small start-ups. The most impactful innovations in the industry are, 164 however, often of a far lower profile: improved selective breeding for better growth, feed conversion 165 efficiency, and environmental stressor and disease tolerance (resistance), refinements in feed 166 formulations to reduce the reliance on forage-fish resources for fishmeal and fish oil in aquaculture 167 diets, expanded use of vaccines to improve animal health, and better extension, outreach and training 168 for farmers.

- 170 The last decade has seen spectacular advances in all these areas. For example, the average fishmeal and
- 171 fish oil content of Norwegian salmon feeds have fallen over a 30-year period from a high of 65% and
- 172 24% in 1990, to a low of 13% and 11% in 2019, respectively (Naylor, et al., 2021). The increase in
- 173 production for the main fed finfish and crustacean aquaculture species has been dramatic over the past
- several decades, with global production increasing at an average annual rate of 14.2% per year for
- 175 catfish (5.78 million tonnes in 2018), 9.6% per year for marine shrimp (6.0 million tonnes in 2018), 9.4%
- per year for Tilapia (6.03 million tonnes in 2018), 6.4% per year for marine fish species (3.0 million
- tonnes in 2018), 5.4% per year for salmon (2.64 million tonnes in 2018), and Chinese fed carp species
- 178 (14.14 million tonnes in 2018 (FAO, 2020a).
- 179

180 **2.1 Genetics and breeding**

181

The rapid expansion of tilapia farming through the GIFT program (Genetically Improved Farmed Tilapia),
 and other selective breeding work (the Chitralada Bouaké strains) is exemplary. The GIFT program was
 established by WorldFish Center in 1988, in cooperation with the Rockefeller Foundation and in
 collaboration with national partner institutions in the Philippines and China (Ponzoni et al., 2010). GIFT
 strains of Nile tilapia (*Oreochromis niloticus*) were developed to be fast growing, and adaptable to a

- 187 wide range of environments, and are now the primary strain for commercial culture of the species
- worldwide. Nile tilapia ranks third among the major species produced in world aquaculture (FAO, 2020b).
- 190

191 Similarly, selective breeding and hybridization have produced disease-resistant and fast-growing strains

- of bivalves, and varieties with unique shell colours (Guo, 2021). In China and elsewhere, over 30
- 193 molluscan species have been subjected to some genetic improvement. Sterile triploid oysters (i.e. with
- 194 three sets of chromosomes, instead of the normal two) grow faster and maintain meat quality during
- their spawning season. These are often produced by crossing tetraploid oysters with diploids for more
- 196 consistent triploidy production (i. e. 4N x 2N = 100% 3N).
- 197

Genomic selection (i.e. the use of genetic markers to drive breeding programs) is particularly effective,
eliminating the need for expensive phenotyping programs (i.e. there is no need for grow-out of
individuals to prove their improved fitness). Genomes have been sequenced for many cultured species,

- 201 and high-throughput genotyping platforms, such as single-nucleotide polymorphism (SNP) chips, are
- 202 now more widely used. This further 'democratizes' the application of genetic tools in aquaculture.
- 203 There is much more that still needs to be accomplished, however. Gjedrem et al. (2012) estimated that
- less than 5% of world aquaculture production was derived from seeds produced in family-based
- breeding programs. This demonstrates that although the technology exists, it is not yet being appliedfully or at scale.
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214 Some genetic innovations, however, have not been widely adopted. For example, supermale technology

for tilapia (producing all male YY fish) can now be accomplished without any hormonal treatment,

allowing 100% male stocks, resulting in faster growth rates and better feed conversion efficiencies

217 (Kaneko et al., 2015; Li et al., 2015). The industry, however, still relies almost universally upon methyl-

testosterone (MTT) treatments, despite the apparent benefits of supermales, and significant reduction

in risks to hatchery workers from potential MTT exposure. By the time of harvest (usually around 9 - 12

- 220 months), all traces of MTT are gone, and so consumer interest groups and public health officials are
- 221 more accepting of the status quo.
- 222

223 2.2 Operational innovations

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The aquaculture industry, as a whole, has made phenomenal advancements over the last decade in

reducing the reliance on wild-caught forage fish fisheries, to provide the fishmeal and fish oil

227 ingredients. For example, the decreased dependency of the aquafeed manufacturing sector upon

fishmeal and fish oil has been due to the increased use of terrestrial vegetable and animal protein and

lipid sources, and dietary supplementation with limiting essential amino acids, fatty acids, and trace

230 minerals (Naylor, et al., 2021; MOWI, 2020). Better feed formulations have also increased overall feed

efficiencies and resulted in improved animal health, survival, and growth rates, through inclusion of

probiotics and prebiotics (Romano, 2020). Similarly, selective breeding has improved feed efficiencies, in

some cases for specific feedstuffs, e.g. Overturf, et al., (2013), who demonstrated selective breeding of

rainbow trout for increased tolerance of soy products in the diet).

235

236 Aquatic animal health management has improved dramatically, with innovations in early warning,

237 diagnostics, treatment and prevention, through use of vaccines, monitoring of environmental DNA,

238 prebiotics and probiotics, and other non-antibiotic treatments. Biological controls are now increasingly

common, such as sea-lice treatment in Norwegian salmon net pens using lump fish (*Cyclopterus lumpus*)

- and other wrasse species.
- 241

242 The expansion of computing power and portability and greater accessibility and affordability of cloud-

243 based data systems has allowed more on-farm application of these technologies. On-farm data

244 collection and management systems are now widely used in larger commercial operations, including

sophisticated tools for biomass assessment and monitoring of animal behaviors, feed management

246 (rapid data collection and analysis to improve feed efficiencies), water management and pollution

control, monitoring fish health and/or fish escapes and biosecurity.

248

249 Remote sensing tools and integrated GIS systems are now also widely used for more efficient site

250 selection, to map and analyze oceanographic conditions (e.g. currents, waves, temperature),

251 bathymetry, multiple users of the area (e.g. shipping, recreation), and other factors to support evidence-

based decision making for site selection (e.g. NOAA AquaMapper; http://www.shellsim.com/ and

253 ShellGIS; Silva, et al, 2011). The increasing use of real-time remote sensing and improved sensor

development has opened opportunities for predictive (instead of reactive) evaluation of threats such as

255 oceanographic phenomena (anoxic upwelling) and harmful algal blooms. Carrying capacity models are

also of increasing utility, particularly for bivalves, when relatively simple inputs such as flushing rates,

chlorophyll measurements, stocking density, and oceanographic conditions are paired with GIS andremote sensing tools.

260 2.3 Aquaculture financing

261 262 Innovative aquaculture is a high-risk endeavor, and has frequently faced challenges in obtaining 263 financing through traditional avenues (e.g. bank loans, project financing collateralized through offtakes 264 or stock insurance policies, and strategic partnerships between producers and retailers). More recently, 265 however, new financing tools, strategies, and programs have evolved for supporting innovative 266 aquaculture. The last decade has seen a number of innovative mechanisms for start-up aquaculture 267 companies to obtain financing or other support to increase their likelihood of success. This represents 268 innovation in support of innovation: new financing tools to foster new technologies and species 269 development.

270

271 The major mechanisms supporting innovative aquaculture research are public sector financing.

- 272 Traditional public sector financing is directed through universities and research institutions, but these
- 273 have generally proven less adept at bringing innovations into the marketplace. More astute use of public
- 274 financing for innovative research now focuses specifically on fomenting developments in the private
- sector, and particularly small business start-ups. Brazil, for example, operates an Innovative Research in
- 276 Small Business (PIPE) program that supports many aquaculture start-up projects that have since become
- 277 successful companies¹. In the United States, 2% of all Federal research dollars are, by law, directed
- through the Small Business Innovative Research program. In Australia, a significant portion of
- 279 government funding for aquaculture R&D is directed through Co-operative Research Centers, which are
- 280 collaborations between public universities and research institutions and private sector partners which
- 281 require financial contributions from each of the participants.
- 282

Increasingly, governments are also directing public financing through autonomous or semi-autonomous
 investment funds, or public-private partnership funds. One advantage of this dual approach is that

- 285 private sector investing partners then have greater confidence in government support for the industry.
- 286 This greater certainty around government policies then increases the amount of private financing, and
- reduces the risk profile for investment, thereby amplifying the benefits of the public financing.
- 288
- 289 There has recently been a notable increase in the number of aquaculture-focused investment funds, or
- 290 impact investors with seafood or aquaculture focus. This has largely been catalyzed by two
- 291 developments: broader recognition among environmental NGO, academia, and science communities of
- the potential environmental benefits of expansion of aquaculture, and a greater recognition in the
- 293 financing community of the potential profits that can be generated from aquaculture.
- 294
- A number of small-business incubators and accelerators have recognized the opportunities and have begun supporting aquaculture start-ups. Some accelerators, such as Hatch, are specifically focused on aquaculture. Others, such as Pearse Lyons Cultivator (<u>https://www.pearselyonscultivator.com/</u>) are more broadly focused on agriculture, but recognize the greater growth potential in aquaculture.
- 299 more
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¹<u>https://fapesp.br/en</u> or <u>https://fapesp.br/pipe/pappe_pipe/4/</u>

- 301 Fish 2.0 a seafood business and investment platform and competition initially excluded applicants
- from net pen operations. It is supported by government agencies, individuals, and foundations. Fish 2.0
- 303 has expanded from originally California to include participation by entrepreneurs from Latin America,
- 304 Europe, the Pacific Islands, and South-East Asia. The program offers online support for entrepreneurs
- and an avenue for investors seeking access to new opportunities.
- Hatch is a private investment fund that has developed the first global aquaculture and alternative
 seafood accelerator program. Hatch provides seed capital to selected startups, and offers access to
 global subject matter experts and other mentors from the industry over an intensive coaching program
- in Norway, Singapore, and Hawaii.
- 310 Other Accelerators such as Trendlines and Yield Lab have taken strong interest in aquaculture,
- particularly in countries which offer additional financial support by the government for local enterprises.
- 312
- 313 Impact investing has also found traction in aquaculture, given the greater scalability and lower overall 314 global impact from farmed seafood (c.f. wild-caught, or terrestrial livestock production). Several funds
- are now operating in the seafood space, or are exclusively focused on aquaculture (Aquacopia, Pontus
- 316 Aquaculture, Aqua-Spark, Varuna Fund). Other funds are more broadly divested, but have keen interest
- in the space (e.g. Google Ventures, Tyson Ventures, Rabo Ventures, Kawasaki Ventures, Chevron
- 318 Ventures, BP Ventures).
- 319
- Financing of aquaculture projects by foundations, environmental NGO and angels (individual investors) has also become more widespread. The Nature Conservancy and Conservation International have both established funds for investment in innovative aquaculture projects, particularly focused on restorative aquaculture (i.e., environmentally beneficial forms or aquaculture, such as seaweed and bivalve farming). The WWF has also set up a fund to support seaweed research and development, with additional capital reserves for deployment into companies and concepts that offer the possibilities of
- 326 broadly beneficial industry growth.
- 327
- Some governments have used regulatory incentives to encourage increased production. The Singapore Food Agency (SFA), for example, has established six agrotechnology parks to increase mainly local agrifood production. The SFA dispenses with licensing fees if farms in their system meet a production goal, defined as a minimum tonnage per hectare per year. The Natural Energy Laboratory of Hawaii Authority offers test-bed facilities for aquaculture start-ups, complete with pre-permitting, land preparation, and infrastructure (electricity and reticulation for fresh water, surface seawater and deep seawater).
- 334 Originally designed for ocean energy research, NELHA now hosts over 20 aquaculture companies in
- various stages from early start-up to publicly traded corporations. The NELHA required significant capital
- investment from government, but it now operates at approximately break-even (covering administrative
- and maintenance costs for shared infrastructure), with additional benefits to government from
- 338 corporate excise taxes and income taxes on employees.
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A number of environmental NGO have now begun to be actively involved in innovative aquaculture,

through farmer training and extension work, field science, and policy engagement (e.g. O'Shea, et al.,

2019). The WWF, The Nature Conservancy, and Conservation International are all now involved in

innovative small-scale macroalgae and bivalve culture in Belize, China, Faroe Islands, Indonesia, Palau,

347 New Zealand, Tanzania, and the U.S.A. (Waters, et al., 2019).

348

Together, these advances over the last decade and more have contributed to aquaculture as the most

rapidly growing food production system on the planet. Yet still, it is not enough. To meet the

351 supply/demand gap for aquatic food products, aquaculture does not merely need to continue to

expand, it needs to increase the rate of expansion dramatically. The following section reviews some of
 the areas where further innovations would have greatest impact, enabling expansion and intensification
 of aquaculture, while minimizing detrimental consequences of rapid growth.

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3. Issues and challenges

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Almost inevitably, innovation is disruptive. Any new tool, system, or policy is going to impact the *status quo*, and the change will disadvantage some companies, individuals, or consumers. For each of the major areas of innovation, itemized below, some of the attendant impacts, both current and future, real, and perceived are discussed.

364 **3.1 Scale:**

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363

366 The fundamentals of economics deign that aquaculture operations, as for almost any commercial 367 business, are incentivized to increase their scale. The primary drivers behind this propensity are greater 368 profitability with more economies of scale, greater market share, or (even if profits per unit production 369 are unchanged), simply more profits from expanded volume. This has most clearly been demonstrated 370 over the last decade in the scale and intensity of operations of shrimp farms, land-based RAS systems, 371 and net pen culture of salmon, sea bass, or sea bream. For marine shrimp, Litopenaeus vannamei (white 372 shrimp), the grow-out methods are evolving away from extensive pond systems (usually 5–10 ha, but up 373 to 30 haper pond) towards more intensive, smaller ponds (0.1–1.0 ha), or highly-intensive raceways 374 (from 50 to 2,000 m²) in greenhouses, supported by bioflocs with nanobubble and diffuser aerators 375 (FAO, 2021; Rahmawati, et al., 2021). Land-based RAS systems for salmon are now being built that are 376 designed to produce up to 220,000 T/year². Offshore net pen arrays frequently use cages of up to 50 m 377 in diameter, up to 20 m deep. At Salmar Fish Farm 1, one offshore net pen (Figure 1) has twice been 378 stocked with 1.5 million smolts per cohort. Salmar is currently constructing a larger Fish Farm 2, and has 379 plans to deploy up to 10 units, each of which will accept 3 million smolts per cohort³.

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² Atlantic Sapphire Investor Day - May 9, 2019, from www.atlanticsapphire.com

³ https://salmonbusiness.com/salmar-expects-serial-production-of-offshore-fish-farming-ocean-rigs-five-to-tenunits-in-the-first-phase/

382 There are broad benefits to society from such expansion. In general, more aquaculture production

- 383 meets the goals of nourishing humanity and mitigating the global climate crisis, by supplanting
- 384 terrestrial animal proteins with their attendant land-use, fresh-water use, and greenhouse gas emission
- 385 impacts. Greater efficiency increases corporate profits, incentivizing even further expansion, but also
- 386 provides products to consumers at a lower price, making nutritious seafood available to more people,
- 387 particularly those of lower socio-economic strata. Larger, more capital-intensive systems are generally
- 388 more rigorously managed, and are designed and operated to have less overall environmental footprint,
- 389 on a basis of per ton produced (Bohnes and Laurent, 2021).
- 390

391 By driving down the price of aquaculture products, however, larger-scale, capital-intensive systems also 392 displace small- or medium-scale producers, who are unable to match the production efficiencies and the 393 market prices of the corporate entities. This can result in less socio-economically diverse development, 394 less geographical dispersion of production (concentration by a few large companies in selected regions), 395 and less overall employment in the industry.

396

397 3.2 Automation, remote command-and-control and precision aquaculture:

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399 Similarly, emerging technologies and tools such as precision aquaculture or smart aquaculture, GIS

400 systems, remote sensors, machine learning, and robotics all offer great potential for increased

401 production, reduced labor requirements, increased production efficiencies, and greater profitability for

402 corporations. The corollary of these developments is more aquaculture product for consumers, often at

404

403 a lower price, and frequently with less inputs and lower environmental externalities.

- 405 As in other industries, however, the development and application of such sophisticated tools limits their 406 utility to those companies that have both access to capital, and the strength in human resources to 407 install and maintain these systems. Again, this frequently disadvantages small- and medium-scale 408 producers.
- 409

410 3.3 Selective breeding and genetic tools:

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By contrast, the benefits of the powerful new genetics and bioinformatics tools are more broadly 412 413 available, as most commercial aquaculture industries now support independent companies whose core 414 business is running selective breeding programs and commercial hatcheries, and making improved 415 progeny available on the open market (Gjedrem, et al., 2012). Small-scale or subsistence producers who 416 do not have access to capital for purchase of improved seed stock may still be disadvantaged, but only 417 to some lesser degree.

418

419 Larger, better-capitalized companies may support their own selective breeding programs, or have

420 exclusive relationships with hatcheries or genetics companies that allow them to develop their own

exclusive strains. Seed stock with more advanced traits are generally not available to smaller-scale 421

- 422 producers. Governments should therefore consider providing assistance for breeding programs that
- 423 specifically extend selective breeding benefits to smaller-scale producers. The larger companies will also
- 424 benefit from government support for building more extensive genetic databases, and more family lines.

To date, in aquaculture, there has been no effective exertion of control of genetic resources by larger
 corporations⁴, such as has resulted in conflicts in terrestrial agronomy over patented seed technology.

428 There is ongoing consolidation of hatcheries by multinationals, and integration of farm companies and 429 feed companies. Generally, however, genetic gains in aquaculture are dispersed in a more egalitarian 430 manner than other technological innovations. The commercial benefits of improved strains, that might 431 offer greater production volume, improved feed conversion efficiencies, better survival, and better 432 product quality can be - and usually are - shared more diversely, with consequent advantages for 433 producers in rural areas, as well as for consumers in metropolitan centers. Overall improvements in 434 production from better strains then results in more profitable operations for small-scale, rural 435 producers, and this then also encourages greater participation in the industry, and even more expansion 436 of production.

437

438 There are some concerns with the application of novel genetic tools. Sophisticated breeding programs –

- those which result in the greatest production gains mostly focus on just a few species. For instance,
- only two species of shrimp, *Penaeus vannamei* and *P. monodon,* constitute about 80% of farmed shrimp
- 441 production, and thus almost the entire global selective breeding is directed towards these two species.
- 442 This may have long-term consequences for industry equitability, resilience, and biosecurity. Those
- 443 countries where *P. vannamei* and *P. monodon* are not native, or where their culture is limited by other
- factors, could therefore be excluded from participation in this industry. Further, a single pathogen that afflicts the dominant species could then more greatly impact global production and supply chains.
- 446 Perhaps terrestrial agriculture will provide the model for eventual evolution of aquaculture, i.e. fewer
- and fewer species cultured globally, with broad industry consolidation driven by control of genetic
- attributes. Although this end result is considered to be less desirable, there are few alternatives that can
- be recommended, and no obvious policy initiatives that might divert this species trend.
- 450

451 Genetic selection can also be problematic if escapes or on-farm spawning allow genetic introgression 452 (intermingling between farmed stock and wild populations). This is generally perceived as lowering the 453 overall fitness of wild populations, e.g. hatchery-raised salmon blurring the genetic integrity of wild 454 salmon stocks in discrete watersheds, or Pacific oysters selected for resistance to herpesvirus 455 (Dégremont, et al., 2015) potentially intermixing with wild populations, and hence increasing the 456 invasiveness of the species. Sometimes, however, introgression may result in benefits as in the case of 457 intermixed strains of Ostrea edulis selected for higher resistance to Bonamia with wild Ostrea 458 populations. Holmenkollen (Holmenkollen Guidelines. 1999) advises a precautionary approach; 459 however, an overly precautionary stance may incur real costs for industry and for consumers, as lost 460 aquaculture opportunities, i.e., where industry is forced to forego the advantages of selectively bred 461 stocks, reduce the overall seafood availability, and increase its price. An overly cautious approach in one 462 country may also put its producers at a disadvantage in the global seafood marketplace. 463

- Farming of sterile stocks is often pursued to improve growth performance beyond the age at maturation (as the animal then should direct more resources towards somatic growth, rather than reproduction),
- and for a superior product (e.g., to overcome milt or roe in farmed bivalves).

⁴ <u>http://www.fao.org/cgrfa/meetings/ttle-abs/en/</u>

467 Sterility is also posited as a solution to introgression, but the most widely applied technologies (e.g.

triploidy) are rarely 100% reliable (Guo and Allen, 1994), and often bring attendant issues (e.g. spinal
deformities in triploid salmon (Fjelldal and Hansen, 2010)).

470

471 Gene-editing through CRISPR/cas9 offers the opportunity of modifying the entire suite of a genome in a 472 way that mimics natural mutation. This approach is therefore fundamentally different from the 473 introduction of foreign genes, i.e. transgenics, or so-called "Frankenfish". Three countries already allow 474 use of CRISPR in aquacultured animals (Japan, Australia and Brazil). These new genomic tools need to 475 be rigorously evaluated, to ensure there are no significant unintended consequences (either consumer 476 health or ecosystem health), and to build consumer acceptance and political support. Any overly 477 restrictive regulation in this area could, however, be detrimental to overall aquaculture production, and 478 to the industries in individual countries which more rigorously apply such restrictions. The potential for 479 applying genetic tools (such as gene editing) to produce sterile stocks is particularly appealing, because 480 it offers guarantees of 100% sterility. This would then, ipso facto, negate any concerns about potential 481 introgression of genetically modified strains.

482

483 **3.4 Alternative feedstuffs:**

484

485 As with most innovations, the use of alternative feedstuffs often brings attendant concerns. For

486 example, the use of fish processing by-products, or trimmings, to provide fishmeal or fish oil in

487 aquaculture diets has increased dramatically. Biosecurity concerns, however, mandate that such fish
 488 processing by-products are not used in diets for closely related farmed species⁵.

489

Many of these alternative feedstuff products are also used in the wider terrestrial animal nutrition
 markets (mainly poultry and pigs), and so aquaculture competes for these feedstuffs; however,
 alternative protein and lipid sources are more prominent in aquaculture because of the rapid industry

493 growth, and because the fastidiousness of many fish species limits the utility of many products

494 (compared to chickens and pigs). Aquaculture also represents, on a global level, the best and highest use

of many of these products (most specifically EPA and DHA), because of the efficiencies of trophic
 transfer in cold-blooded aquatic animals, compared to warm-blooded terrestrial animals.

497

498 Traditional agricultural proteins that are now in wider use in aquaculture diets include soy protein 499 isolates or soy concentrates, barley, wheat, and corn proteins, and animal processing by-products 500 (bloodmeal, poultry meal, feather meal). Each alternative feedstuff presents its own array of 501 opportunities and challenges. For example, concerns around mammalian land animal by-products (pork 502 and beef) associated with prion infections (the causative agent in "mad-cow disease") prohibit their use 503 in some jurisdictions. The best available science, however, is clear that prions cannot be transferred 504 between the different classes of vertebrates (e.g. from mammals to fish), or from vertebrates to 505 invertebrates (e.g. mammals to crustaceans such as shrimp). Wider use of land animal proteins and fats 506 in aquaculture could alleviate pressure on wild fish resources (Pelletier, et al., 2018). 507

508Agricultural grains and animal processing by-products have also provided an increasing amount of the509lipids in aquaculture diets. Many of these more conventional sources, such as canola or soy oil, can now

also provide selected or modified strains that include specific lipid fractions, such as EPA or DHA.

⁵ E.g. Aquaculture Stewardship Council standards for Salmon, Seriola, and Cobia, and others.

- 511 These strains are often genetically modified, but as the purified lipids carry no DNA material, there is no
- 512 scientific basis for restricting their use, even in jurisdictions which normally prohibit use of GMO
- 513 products. Again, such a science-driven approach to policy offers great potential benefits for aquaculture,
- and for minimizing the ecological footprint of nutritious food production.
- 515

516 Innovative proteins and oils are also becoming more widely available, as their utility is further

- 517 demonstrated, and as investors and larger agribusinesses begin to align around their production. New
- 518 protein sources include single-cell proteins (Calysta, KnipBio), and insect meals (e.g. black soldier fly
- 519 larvae). Novel sources of oils include yeasts (e.g. Verlasso salmon), and microalgae that are grown in
- 520 heterotrophic conditions, such as <u>Schizochytrium</u> and Veramaris oils, rich in EPA and DHA, that are
- 521 produced in converted bioreactors at old ethanol plants in the mid-Western U.S.A. (Lane, 2018).
- 522 Automated, large-scale photobioreactors for phototrophic microalgae (e.g. Erbland et al., 2020;
- 523 Barcenas-Perez et al., 2021) still have yet to prove cost-effective as a means of producing feedstuffs for 524 aquaculture.
- 525
- 526 Alternative feedstuffs also offer great potential to reduce the overall ecological footprint of fed-527 aquaculture dramatically. There is now much greater awareness of, and better accounting practices to
- evaluate, the carbon and energy inputs and other ecological footprint metrics for various feedstuffs(e.g. Pelletier, et al., 2018).
- 530
- 531

532 **3.6 Certification schemes:**

533

The past decade has also seen a proliferation of aquaculture certification schemes focusing on metrics
for environmental and social impacts, and overall corporate governance. The formation of these
organizations grew out of concerns amongst retailers that their customers were increasingly interested
in the provenance of the foods they were purchasing, and retailer apprehension over reputational risk of
carrying products that might be associated with environmental or social detriments (Eco-labeling;
Chikudza et al., 2020).

540

541 These concerns were – and still are - largely confined to seafood retailers in more economically 542 developed countries, where consumers and media are more focused on such issues. Certification

- 543 schemes have therefore engaged mostly with highly traded products, such as shrimp, salmon, and
- catfish. Certification tools have been less impactful in aquaculture industries that provide product into
- 545 domestic markets, or that sell into economically less developed countries, where retailers and
- 546 consumers may have less access to information, or less market choice.
- 547
- Recognizing these concerns, some certification schemes have worked to offer processes that are more
 inclusive of small- or medium-scale farm operators. Group certification schemes have begun to address
 these issues, but the mechanisms for certifying neighboring farms who share the benefits, risks and
- responsibilities are complicated. The evolution of aquaculture improvement programs (i.e. providing
- 52 producers with provisional access to markets, so long as they adhere to a defined trajectory for eventual
- 553 certification) has also broadened the potential outreach and impacts of certification schemes. Some
- 554 initiatives in this area include incorporation of FAO's Ecosystem Approach to Aquaculture (FAO, 2010)
- 555 into market-based incentive schemes.

556 Conservation International and partners are developing a 'jurisdictional approach' to aquaculture 557 improvement projects, focused on aligning incentives to improve sustainability outcomes across a whole 558 jurisdiction, rather than just farm by farm (Bone, et al., 2018; Kittinger, et al., 2021).

559

560 Clearer demonstration of the actual beneficial impacts of certification schemes would also improve their 561 uptake. More rigorous monitoring and evaluation programs are therefore needed.

562 563

564

4. Future Developments

Prognostication on future innovation is fraught. The beauty of disruptive ideas is that they are often
previously unforeseen. Nevertheless, this study's authors believe that aquaculture will continue to see
innovation in the following areas. We also wish to highlight a number of areas of future concern.

568 569

570 **4.1 Scale:**

571

572 The size of aquaculture operations will, overall, continue to increase, driven by the inexorable trend

towards economies of scale, consolidation in the marketplace, and higher profits. This will most notably

574 impact shrimp (both extensive farming and RAS systems), offshore salmon and marine finfish culture,

and intensive, land-based RAS systems fish and crustaceans.

576

Permitting for large-scale aquaculture projects is a purview of public policy. Governments therefore
should consider the wide-ranging impacts of such developments on a cost-benefit basis. Costs may
include displacement of other small- and medium-scale producers, and consequent reduced
employment, consolidation, and less geographical diversification of the industry. Benefits may include
wider availability of more affordable seafood products in the local marketplace, and consequent
improved consumer nutrition.

583

584 Governments may wish to reduce the dominance of larger-scale operations by supporting greater co-585 operative efforts for smaller-scale operators, such as bulk-purchasing for supplies and joint-marketing 586 initiatives. Rather than government-run co-operatives, more efficient approaches may be found in the

587 'nucleus estate' model, or other forms of privately-incentivized contract farming (see

588 <u>http://www.fao.org/3/y0937e/y0937e05.htm</u>). There are, as yet, however, few examples of contract 589 farming in aquaculture that can provide models for governments or entrepreneurs to follow.

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600 **4.2** Automation, 'smart' aquaculture, and remote command-and-control:

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As discussed above, there are similar trade-offs in implementation of greater automation, smart aquaculture, and remote command-and-control systems. These developments can increase production volumes and reduce the cost-of-goods, but also displace those producers with less access to capital or technologies. New technologies may also reduce the need for labor, resulting in reduced employment opportunities, and less demand for semi-skilled or unskilled labor. More efficient operating systems can also contribute to reduced carbon footprint (e.g. more efficient aeration or pumping systems, and greater precision of operations lowering input requirements) (Føre et al., 2018).

609

610 The process of creative destruction that attends entry of innovations into the marketplace implies that

611 more traditional producers will be disadvantaged by these technological innovations. Governments

- should be careful not to inhibit the application of new technologies in an effort to protect those
- 613 producers more dependent on the status quo, unless there is a clear environmental or social benefit
- that the established order provides, which could be lost or diminished through disruption. Policymakers
- should remain cognizant of the global dynamics of the marketplace. If the policy of any one national
- 616 government strives to limit technological advancements, other countries will still certainly adopt the 617 more efficient methods, and outcompete those who have not embraced the new technologies.
- 617 618
- As better-capitalized companies introduce automation and smart aquaculture systems, small- to
- 620 medium-scale producers could be encouraged to maintain technological parity through training
- 621 schemes and financing programs that make it possible for them to install and maintain the newer
- 622 equipment or practices. Government resources or other funding could particularly focus on supporting
- technologies that improve production per unit of energy, or that enable broader and more rapid
- adoption of renewable energy systems in aquaculture, such as wind, geothermal or solar. Governments
- 625 might also support financing mechanisms, research programs or scholarships that integrate engineers,
- 626 biologists, and entrepreneurs.
- 627
- 628

629 **4.3 Offshore:**

630

631 There is tremendous potential for expansion of aquaculture into offshore marine environments – in 632 deeper water, further from shore, with generally stronger currents (Kapetsky, et al., 2013; Gentry, et al., 633 2017; Kim, et al., 2019). This is beginning to be realized, particularly for marine fish and salmonids, in 634 established aquaculture nations such as Norway, Turkey, and China, as well as in less advanced 635 aquaculture nations such as Panama and the U.S.A. These developments are driven by the growing 636 recognition that offshore culture can avoid some of the challenges that near-shore aquaculture 637 encounters, such as benthic or water quality impacts, wild fish stock health concerns with net pens 638 (especially for migratory species such as salmon), and conflicts over public domain use. Offshore farming 639 systems also offer potential to achieve dramatic improvements in economies of scale (See above, 640 Section 3.1, discussion of Salmar Ocean Farm 1). 641

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- 643

644 Properly sited offshore net pen operations have been shown to have much lower impacts on water

- quality and benthic substrate (Sims, 2103; Price and Morris, 2013; Rust, et al., 2014; Welch, et al., 2019).
- 646 Nevertheless, this minimal impact can be affected by the farm scale, density of the net pens, operational
- experience and site specifics. Continued monitoring of offshore operations is needed to help better
- 648 understand the interplay of these various factors, and to allow more precise modelling of impacts.
- 649 Innovative monitoring and modeling are needed to better inform management of the offshore industry,650 going forward.
- 651
- 652 Industry and regulatory agencies need to be aware of the potential negative impacts, both
- environmental and social, from offshore fish farming. Both the cost for capital equipment and costs for
- 654 feed for the massive cohorts that are grown offshore limit the participation in offshore operations to
- those with access to capital. The scale of operations means that any escape event, or other negative
- 656 environmental impact, could be an order of magnitude more impactful than smaller near-shore
- 657 operations. The increasing role of technology used in offshore pens reduces the labor requirements per 658 tonne of production. Offshore operations at larger scale require both employees, and result in fewer
- tonne of production. Offshore operations at larger scale require both employees, and result in fewer
 positions for unskilled or semi-skilled workers. This limits the potential for aquaculture growth to
- 60 provide expanded employment opportunities. The increased scale of production will also, over time,
- 661 lead to reduced unit costs for marine fish, which could result in small-scale producers from nearshore
- 662 farms being outcompeted in the marketplace.
- 663

The potential for offshore fish farming operations to provide a meaningful benefit to middle- to lower-664 665 income countries and consumers has recently been questioned (Belton, et al., 2021). Certainly, the scale 666 of most offshore operations and the capital equipment requirements place constraints on broad 667 participation. Offshore culture of non-fed aquaculture species such as seaweeds and bivalves could be 668 more inclusive of medium- and small-scale operators, because there is no outlay required for feed. To attract more interest in this area of opportunity, there needs to be better definition of the benefits of 669 670 cultivation of non-fed species through nutrient or particulate uptake, absorption of carbon, or increased 671 biodiversity through the provision of offshore substrates.

- 672 673
- 674 **4.4 Intensive Onshore systems**:
- 675
- The next decade will probably see further dramatic expansion of intensive onshore systems, such as RAS units for shrimp, marine fish, and freshwater fish. These systems offer advantages in better control of animal health, and improved biosecurity, as well as allowing siting with greater proximity to market. They also can greatly reduce environmental impacts, such as reducing or eliminating nutrient loading in effluent waters.
- 681
- 682 The scale of such systems, however, burdens them with the same attendant issues discussed above
- 683 (Offshore, 4.3, and Scale 4.1), around scale-up of operations and impacts on small- to medium-scale
- 684 producers. Onshore systems are also very energy intensive, and are heavily dependent on capital
- equipment and sophisticated levels of automation. This means that both construction and operations
 have greater life-cycle demands than more extensive systems.
- 687

688 Conversely, land-based intensification can reduce the pressure for land-conversion, such as destruction

of mangrove swamps for shrimp ponds. Although science can inform on these overall trade-offs

between greater volumes of seafood, more broadly available in the market, and the energy and

- resource requirements of such systems, these questions must ultimately be answered under a policyframework.
- 693

694 Some countries with limited arable land have made advances in super-intensive agri-food production, 695 such as aquaponics. Vertical agri-farming for leafy vegetables and marine foodfish is already established 696 in countries such as Singapore, with high-rise fish production buildings up to 8 stories tall. One such 697 operation is projected to produce 2,700 T/yr of grouper and coral trout by 2023 (Tatum, 2021). These 698 operations are highly dependent on interconnectivity and sensor technology, and rigorous fish health 699 screening, and thus require major investments of capital and expertise. Their primary focus is on high-700 value species, suggesting that broader applications may be limited. The long-term utility of such 701 operations for improving food security cannot yet be determined. Governments must themselves make 702 a determination as to the desirability of such systems, and apply policy tools to support or constrain 703 growth of large-scale on-shore operations (Shen, et al., 2021).

704 705

706 **4.5 Alternative feedstuffs**:

707

The recent advances in reducing the dependence of aquaculture on wild-caught forage fish fisheries
 should continue, and governments and other entities should expand support in these areas.

710

711 While some alternative sources of proteins and oils have received much publicity, they have yet to prove 712 their broad usefulness. For example, Spirulina is a good potential source of protein, but on a dollar-per-713 gram of protein, it is still far more expensive than fishmeal. The microalga Nannochloropsis sp is also 714 used widely as a feedstuff in hatcheries (for enriching rotifers or Artemia, or for feeding directly to filter-715 feeding larvae), but is significantly more expensive a source of DHA than fish oil from, e.g., Peruvian 716 anchoveta. While many of these products may be costly today, prices will undoubtedly decrease as 717 producers refine their operations, bring new technologies to bear, and increase their scale. These 718 alternatives may very well end up cost-competitive in the next decade. 719

A commendable approach for governments and other financing agencies in this field would be to fund long-term programs for feedstuff research and development for the most salient alternatives, and to provide low-cost loans for capital for construction of production or processing facilities. Prospective applicants for loans or other funding should be vetted thoroughly, as many products may initially seem appealing, but are not yet fully proven, or may have constraints to scale-up. Scale-up challenges may include efficient sourcing and aggregation of feed inputs (e.g. for the black soldier-fly larvae), and market resistance to the pricing (for most pond-grown microalgae).

728 Policies and programs should strive to expand the use of agricultural proteins and oils, including both

729 crops and animal by-products, as well as optimizing use of seafood trimmings. These strategies will then,

ideally, reduce pressure on wild fish resources, diversify the supply chains for fed-aquaculture, expand

the upscaling of processing by-products, increase profitability of aquaculture operations, and improve

food security.

Biosecurity concerns around land-animal by-products used in fish feeds should be addressed through
the best-available science. An overly precautionary approach could result in negative impacts by limiting
the potential benefits listed above.

737

738 Where food security is a compelling concern, government policies and investment programs should 739 consider the more efficient utilization of proteins and oils (c.f. poultry or mammals) in aquaculture, 740 especially when weighing omega-3 fatty acid utilization. Data-based decisions on how best to feed and 741 nourish a growing population should take into account the full cost accounting (cradle to grave) of the 742 different animal protein production sectors, with the most resource efficient sectors receiving more 743 government support. Similarly, the demonstrated lower global impact of aquaculture on greenhouse gas 744 emissions, fresh water and land use (Hall, et al., 2011) should embolden governments to expand support 745 for aquaculture development, with concomitantly lower support for more-impactful terrestrial animal 746 protein products. 747 748 749 750 4.6 Selective breeding and application of novel genetic tools 751 752 Governments and other entities should strive to replicate the spectacular production advances and

broad benefits of the GIFT program (Genetically Improved Farmed Tilapia) in other aquaculture species.
 The GIFT was particularly beneficial for a broad range of producers because of the ease of culturing
 tilapia in a wide range of environments, from extensive ponds to large-scale net pen culture in lakes, and
 intensive RAS systems. Long-term commitments are required for selective breeding programs, and
 governments should support collaborative public-private programs that share the costs and widely
 disseminate the benefits. This approach should ensure that genetic advances can be made widely

- 759 available to smaller-scale producers, as well.
- 760

Novel genomics tools will be used increasingly to improve growth rates, feed efficiencies, animal health
 and other production metrics (yield, fillet thickness) (Stokstat, 2020). These advances increase the
 overall output for aquaculture industries, increase the profitability of individual farms (increasing further
 investment and employment in the sector), and reduce further the overall ecological footprint of
 aquaculture.

766

Governments and other programs are encouraged to support R&D into wider use of gene-editing (i.e.
 CRISPR/cas9), rather than transgenics, because of the likelihood of wider market acceptance. Regulation
 of CRISPR gene-editing should be driven by the best available science.

770

Further development of novel technologies for genetically sterile stocks could be of particular utility.
Genetically-guaranteed sterility could be used by regulators as an initial requirement for any other use
of transgenic stocks or gene-edited stocks, as a guaranteed means of preventing introgression with wild
stocks.

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- 777

778 Government action is needed to preserve genetic resources, both separate species or discrete 779 populations that may be under threat. For example, the native tilapia species in Mozambique 780 (Oreochromis mossambicus) has advantages in salt tolerance, but a slow growth rate, compared with O. 781 niloticus. Niloticus have been introduced into Mozambique, and are now jeopardizing the mossambicus 782 wild population through hybridization. A selective breeding program supported by the government 783 could improve mossambicus productivity, and spur fish production based on the native species, rather 784 than the introduced fish. 785 786 Other attributes that are not directly market-driven need to also be considered during selective 787 breeding, e.g., ethical values of improved animal welfare and environmental services (Olesen et al., 788 2000). 789 790 791 4.7 New financing opportunities and start-up incentives 792 793 As various models for industry-specific investment funds, aquaculture incubators and accelerators, and 794 aquaculture parks are refined and proven profitable, their further expansion should be encouraged. 795 Collaborative public-private research and development programs should be particularly supported. 796 797 Governments that wish to encourage more of the 'start-up culture' around aquaculture should look to 798 these models. Not all of them require significant capital. Often, simply undertaking the pre-permitting of 799 an area for aquaculture use, and establishment of basic infrastructure, is sufficient an incentive to start 800 to attract companies to an aquaculture park. The agglomeration of several such companies in one area, 801 although potentially representing some biosecurity risk, will often reach a critical mass, leading to 802 further private sector investment as the start-up 'eco-system' of infrastructure, labor, and regulations 803 grows. 804 805 There is also potential for creative financing for aquaculture to start to address some of the global 806 challenges, such as ocean acidification and the Global Climate Crisis. These initiatives could particularly 807 be applied to macroalgae culture, using carbon credits or bonds for achieving environmental goals such 808 as carbon sequestration to the abyssal plain, or other ecosystem benefits (e.g. nutrient removal). 809 810 Governments should approach carefully any direct involvement in market manipulation or direct 811 investment in industry. The Chilean government, for example, initially established seaweed incentives as 812 subsidies for seaweed farmers. Although this greatly stimulated production, it did nothing for creating 813 demand for the product. Governments might better assist through public-private fund partnerships, or 814 by broader support of industries that are already established (e.g. improving collaborative marketing, or 815 facilitating supply pipelines for newly cultured species). For example, governments can help establish 816 incubator facilities by providing funding and access to land or water. Providing umbrella permitting for 817 aquaculture start-ups can be especially helpful, such as at NELHA, in Kona, Hawaii. 818 819 820 821 822

- 823 4.8 Improved biosecurity & disease control
- 824

825 The future of aquaculture is inextricably linked with effective management of plant and animal health. 826 The focus, going forward, should be on prevention, and co-ordination. Most of the challenges can be 827 best addressed through technologies – producing fish offshore with better water exchange, or in tightly 828 controlled land-based RAS environments), or genetic selection of resistant strains, novel vaccines and 829 their wider application, or use of functional foods. Improved government policies are, however, also 830 integral to an overall industry health management strategy, including tighter regional biosecurity 831 measures to lower the risk of pathogen introductions, and establishment of collaborative networks for 832 more efficient sharing of information on emerging diseases. 833 834 New private sector, pre-competitive collaborations (such as the Global Salmon Initiative, GSI) should 835 also be established to better address animal and plant health challenges. One of the GSI primary areas 836 of collaboration is sharing information on sea-lice control in salmon net pen culture. This GSI model

- recognizes the interplay between aquaculture animal health, consumer demand, and social license.
- 839

840 4.9 Expanding macroalgae farming

841

The current trend of expansion of macroalgae farming beyond East Asia should be encouraged because of the diverse ecological services that macroalgae culture offers (nutrient removal, potential carbon sequestration, increased primary productivity and biodiversity); however, there will be challenges in sustaining this growth unless and until markets for seaweed products grow with the industry. Carbon tax credits (for carbon capture and storage) and nutrient tax credits are theoretically appealing, but have

- not yet become tangible (and fungible) in any meaningful way.
- 848

849 Governments and other entities that want to promote seaweed production may wish to establish

additional incentives for commercial applications of macroalgae products, such as human food and

- animal feed (especially for pigs or cattle, to reduce methane production, or for herbivorous fish).
- 852 Macroalgal use for fertilizers is especially appealing because of the current heavy demand for energy in
- 853 artificial nitrogen fertilizer production, using the Haber-Bosch process. Use of seaweed fertilizers could
- be incentivized through farmer subsidies, or alternatively be exempt from carbon taxes applied toenergy intense fertilizer production.
- 856

Research into bioconversion of seaweed for biofuels is more challenging, because of the complex
polysaccharides that bind up most carbon in macroalgae (e.g. agar, carrageenan, fucoidan, laminaria).

- 859
- The "Seaweed Manifesto" (http://www.seaweedmanifesto.com) is a novel example of a collaborative
 private sector, government and foundation initiative, launched for promoting production and
 consumption of seaweeds.
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868 869	4.10 Integrated Multi-Trophic Aquaculture (IMTA)
870	IMTA in marine ecosystems will remain of academic interest until large-scale projects can demonstrate
871	clear commercial drivers, or until social license concerns justify expanded use of filter feeders and
872	macroalgae to remove particulates and nutrients around fed aquaculture systems.
873	
874	Interest in freshwater IMTA systems will grow with further developments of urban aquaculture, where
875	effluent water or heat from other systems, or multiple uses of space can be used to reduce input costs
876	for aquaculture. The actual impact on food production will probably be small in the near-term, but
877	further development will benefit from growing consumer interest in circular economy perspectives, and
878	reduction in food miles or 'local' production systems.
879	
880	
881	4.11 Increased diversification & reduced risks
882	
883	The consolidation of aquaculture production globally on fewer species is being driven by market forces,
884	but may be less desirable for the reasons discussed above. There may therefore be additional
885	motivations for governments to encourage species diversification in aquaculture (or, perhaps more
886	correctly, to encourage preservation of the diversity of species in aquaculture; there are currently
887	around 600 marine or aquatic species cultured globally (FAO, 2020).
888	
889	Investment of public or private funds into species diversification <i>per se</i> , without clear market drivers,
890	will have a reduced likelihood of success. Where fiscal resources are limited, funds may be better spent
891	on industry development for more established, cosmopolitan species (such as vannamei, salmon, or
892	tilapia), thereby addressing more pressing needs of food security and employment.
893	
894	4.12 Animal welfare
895	
896	There will be increased need for commercial companies and supply chains to focus on animal welfare in
897	aquaculture. This can be best addressed through certification programs, and technological
898	improvements that reduce animal stress and pain during handling and slaughter.
899	
900	4.13 IMTA and Restorative Aquaculture
901	
902	The concept of Integrated Multi-Trophic Aquaculture (IMTA) has been developed as a strategy to reduce
903	the negative externalities of fed aquaculture; i.e. lessen the input of metabolic wastes produced by
904	marine fish or shrimp, for example, by co-cultivation of extractive species. During the past 20 years, a
905	number of small-scale studies have established the capacity of filter-feeders and seaweed to capture
906	particulates and nitrogen in marine coastal systems (Neori, et al., 2007; Alleway, et al., 2019; Kotta, et
907	al., 2020; Holbach, et al., 2020). There is abundant beneficial environmental impact of seaweed farming
908	on eutrophication and red tides in discrete bodies of water, and macroalgal culture thrives in these
909	areas (Camu, et al., 2020). Some companies do use effluents from fed organisms to increase macroalgal
910	growth rates, and there is potential for nutrient tax credits or carbon tax credits to promote this further.
911	There has, however, to date, been no accurate determination of the utility or implementation of IMTA
912	at commercial scale.

The potential for expanded use of macroalgae is especially appealing from a Life-Cycle Analysis

- perspective because their culture requires no land conversion, fresh water, or exogenous nutrients, and
 can absorb nitrogen (potentially reducing eutrophication concerns) and carbon (offering opportunities
 for carbon capture).
- 918

919 There is similarly increasing interest in so-called Blue Carbon (using marine ecosystems to sequester 920 carbon) and "restorative aquaculture" (i.e. using aquaculture to help remediate stressed marine 921 environments - mainly kelp forests, invertebrate populations and seagrass stands: Brumbaugh, et al., 922 2000; European Commission, 2012; Han, et al., 2016; Mascorda Cabre, et al., 2021). Restorative 923 aquaculture initiatives have been supported by programs such as the European Community (Horizon 924 2020), 'Seaforestation' in Vancouver, Canada (OceanWise, 2021) and the Solent project⁶. Such projects 925 currently rely on public or foundation support, and look to nutrient tax credits or carbon tax credits to 926 become financially appealing. A more compelling commercial case needs to be made before such efforts 927 can grow to have any significant scale and impact.

928 929

930 4.14 Resource efficiency

931

Market-driven concerns with food waste, combined with economic drivers for optimizing production
 efficiencies, should see increasing focus on better slaughter processes, improved post-harvest handling
 and processing, and shorter, more rigorously managed supply chains. Blockchain and other tools for
 improving traceability will become increasingly prominent.

936

937 Producers that are unable to engage with these developments may be disadvantaged in the global
938 market. (see above – technological innovations). Governments and other agencies might therefore have
939 a useful role in facilitating access by small- and medium-scale producers.

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942 **4.15 Collaborative research and development**

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944 There are numerous constraints to bringing innovations to bear in the aquaculture marketplace. 945 Aquaculture research is often disconnected between the research groups and the private sector. For 946 example, multi-national feed companies are not incentivized to engage more closely, or to offer any 947 transparency in development of alternative feedstuffs and feed formulations. Governments and 948 intergovernmental entities should redouble their efforts to expand opportunities for collaborative 949 research and development. Inclusion of the private sector, from the outset, in such collaborative R&D 950 programs should maximize the uptake of research results, and increase the breadth of the benefits. 951 952 The Network of Aquaculture Centers in Asia-Pacific (NACA; https://enaca.org/), based in Thailand, offers 953 a good example of regional collaboration in aquaculture. NACA is largely funded by the participating 954 governments, and is now supporting development of a similar entity in the Africa region. In the past,

955 however, similar efforts in Africa (ARAC) and South America were less successful, and essentially folded.

⁶ <u>https://www.bluemarinefoundation.com/projects/solent/</u>

A comparative analysis is needed to elucidate the reasons for success of some regional collaborations,and then to incorporate these lessons into future efforts.

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 959 The future of aquaculture its total production, its efficiency, and its role in helping humanity achieve
 960 the U.N.'s Sustainable Development Goals all depends upon continued innovation, at both small- and
 961 large-scales. All innovations will initially be met by some with resistance from entrenched interests.
 962 However, the status quo in aquaculture is clearly not desirable. We need to grow more seafood, with
 963 less impact. Governments should therefore establish broad policies that encourage innovation in
- aquaculture production, while simultaneously fostering the broader distribution of benefits, andreductions in overall environmental impacts.

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